

**STATE OF NEW YORK
DEPARTMENT OF ENVIRONMENTAL CONSERVATION**

In the Matter of the Alleged Violations of Article 17 of the Environmental Conservation Law of the State of New York (“ECL”) and Section 612.2 of Title 6 of the Official Compilation of Codes, Rules and Regulations of the State of New York (“6 NYCRR”),

ORDER

DEC Case No.
PBS 2-466816BT

-by-

**890 FLUSHING AVENUE HOUSING DEVELOPMENT
FUND CORPORATION (“H.D.F.C.”),**

Respondent.

On August 4, 2011, an adjudicatory hearing was convened before Richard R. Wissler, Administrative Law Judge (“ALJ”) of the Office of Hearings and Mediation Services of the New York State Department of Environmental Conservation (“Department”). The hearing addressed the allegations of Department staff that respondent 890 Flushing Avenue H.D.F.C. violated 6 NYCRR 612.2 by failing to renew the registration for its petroleum storage facility located at 890 Flushing Avenue, Brooklyn, New York 11206 (“facility”).

ALJ Wissler prepared the attached hearing report, which I adopt as my decision in this matter. As set forth in the ALJ’s hearing report, respondent 890 Flushing Avenue H.D.F.C. failed to file an answer to the complaint served by Department staff in this matter, failed to appear at a pre-hearing conference scheduled for June 29, 2011, as directed in the cover letter served with the notice of hearing and complaint, and failed to appear for the adjudicatory hearing scheduled in the matter on July 27, 2011, as directed in the notice of hearing (see Hearing Report, at 4 [Finding of Fact No. 8]).

As a consequence of respondent’s failure to answer or appear in this matter, the ALJ recommended that Department staff’s motion for default be granted (see Hearing Report, at 4), and I concur that staff is entitled to a judgment on default pursuant to 6 NYCRR 622.15. Furthermore, at the hearing Department staff presented a prima facie case on the merits, and proved its case by a preponderance of the evidence (see Hearing Report, at 4). Accordingly, staff is entitled to a judgment based on record evidence.

Department staff, in its papers, requested a penalty of ten thousand dollars (\$10,000), but requested a lower penalty of seven thousand five hundred dollars (\$7,500) at the hearing to be consistent with the penalty amounts sought in similar cases. ECL 71-1929 provides for a penalty of up to thirty-seven thousand five hundred dollars per day for each violation, and the requested penalty is substantially below this statutory amount.

I note that the violation in this matter has continued for more than three years (see Hearing Exhibit 5). Based on this record, the requested penalty of seven thousand five hundred dollars (\$7,500) is authorized and appropriate.

NOW, THEREFORE, having considered this matter and being duly advised, it is **ORDERED** that:

- I. Department staff's motion for a default judgment pursuant to 6 NYCRR 622.15 is granted. By failing to answer or appear in this proceeding, respondent 890 Flushing Avenue Housing Development Fund Corporation ("H.D.F.C.") waived its right to be heard at the hearing.
- II. Moreover, based upon record evidence, respondent 890 Flushing Avenue H.D.F.C. is adjudged to have violated 6 NYCRR 612.2 for failing to renew the petroleum bulk storage registration for the petroleum bulk storage facility that it owns and which is located at 890 Flushing Avenue, Brooklyn, New York 11206.
- III. Within fifteen (15) days of the service of this order upon respondent, respondent shall submit to the Department a petroleum bulk storage facility renewal application, plus applicable registration fees.
- IV. Within fifteen (15) days of the service of this order upon respondent, respondent 890 Flushing Avenue H.D.F.C. shall pay a civil penalty in the amount of seven thousand five dollars (\$7,500) by certified check, cashier's check or money order made payable to the New York State Department of Environmental Conservation.
- V. The facility petroleum bulk storage renewal application, applicable registration fees, and the penalty payment shall be sent to the following address:

Office of General Counsel
New York State Department of Environmental Conservation
625 Broadway, 14th Floor
Albany, New York 12233-1500
Attn: Brooke Turallo.
- VI. Any questions or other correspondence regarding this order shall also be addressed to Brooke Turallo at the address referenced in paragraph V of this order.

- VII. The provisions, terms and conditions of this order shall bind respondent 890 Flushing Avenue H.D.F.C., its agents, successors and assigns, in any and all capacities.

For the New York State Department
of Environmental Conservation

By: _____/s/_____
Joseph J. Martens
Commissioner

Dated: Albany, New York
September 13, 2011

STATE OF NEW YORK
DEPARTMENT OF ENVIRONMENTAL CONSERVATION

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In the Matter of the Alleged Violations of Article 17 of
the Environmental Conservation Law of the State of New York
("ECL") and Section 612.2 of Title 6 of the Official
Compilation of Codes, Rules and Regulations of the State of
New York ("6 NYCRR"),

HEARING REPORT

DEC CASE NO:
PBS 2-466816BT

-by-

890 FLUSHING AVENUE HOUSING DEVELOPMENT
FUND CORPORATION ("H.D.F.C."),

Respondent.

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Procedural History

Respondent 890 Flushing Avenue H.D.F.C. was served with a notice of hearing and complaint, dated April 27, 2011, alleging a violation of ECL 17-1009 and its implementing regulation, 6 NYCRR 612.2, for failure to renew the registration of its petroleum storage facility located at 890 Flushing Avenue, Brooklyn, New York 11206. The complaint seeks an order of the Commissioner (1) finding respondent in violation of ECL 17-1009 and 6 NYCRR 612.2; (2) assessing a civil penalty in the amount of ten thousand dollars (\$10,000)¹; (3) directing respondent to register its petroleum storage facility within fifteen (15) days of the service of the Commissioner's Order; and (4) granting such other and further relief as the Commissioner may deem just and proper.

Inasmuch as respondent is an active domestic business corporation in the State of New York, service of the notice of hearing and complaint was made on the New York Secretary of State on May 5, 2011. Respondent was also served with the notice of hearing and complaint by regular mail on May 5, 2011. Respondent failed to file an answer to the complaint; failed to appear at a pre-hearing conference scheduled for June 29, 2011, as directed in the cover letter served with the notice of hearing and complaint; and failed to appear for the adjudicatory hearing scheduled in the matter on July 27, 2011, as directed in the notice of hearing.

As stated in the notice of hearing, on July 27, 2011, an adjudicatory hearing was convened before Administrative Law Judge ("ALJ") Richard R. Wissler of the Department of Environmental Conservation's ("Department") Office of Hearings and Mediation Services ("OHMS") at the Department's Region 2 offices, 1 Hunter's Point Plaza, 47-40 21st Street, Long Island City, New York 11101-5407. Department staff was represented by Scott Caruso, Esq., Section Chief, Spill and Bulk Storage Section, Office

¹ As discussed below, at the hearing, Department staff requested a lower penalty amount of \$7,500.

of General Counsel, New York State Department of Environmental Conservation, 625 Broadway, Albany, New York 12233-1500. No one appeared on behalf of respondent.

Department staff indicated that it was prepared to proceed with the hearing, proffering a program staff witness. Noting for the record that respondent had failed to answer the complaint, failed to appear for the prehearing conference and failed to appear for the adjudicatory hearing, Department staff orally moved for a default judgment pursuant to 6 NYCRR 622.15. The ALJ reserved on the default motion, allowing the record to remain open for Department staff to submit the documentation required by 6 NYCRR 622.15 (b). Moreover, the ALJ noted Department staff's readiness for hearing and noted the failure of the respondent to appear. The ALJ advised that the hearing, in the absence of the respondent, would be convened on a subsequent date.

On August 4, 2011, the adjudicatory hearing was convened before ALJ Wissler at the Department's Central Office at 625 Broadway, Albany, New York. Pursuant to an order of the Third Judicial Department, issued in accordance with its Rules at 22 NYCRR 805.5, Department staff was represented by legal intern Molly Krauza under the supervision of Scott W. Caruso, Esq., Section Chief, Spill and Bulk Storage Section, Office of General Counsel, New York State Department of Environmental Conservation, 625 Broadway, Albany, New York 12233-1500. Department staff orally renewed its motion for a default judgment, and also sought judgment on the merits.

Department staff called one witness, Cynthia Freedman, Environmental Program Specialist 2 in the Department's Division of Environmental Remediation, Registration and Permits Section, in the Department's Central Office. In all, nine (9) exhibits were received in evidence.

Applicable Regulatory Provision

Section 612.2. Registration of Facilities

(a) Existing facilities.

(1) Within one year of the effective date of these regulations, the owner of any petroleum storage facility having a capacity of over 1,100 gallons must register the facility with the department. This shall include any out-of-service facility which has not been permanently closed.

(2) Registration must be renewed every five years from the date of the last valid registration until the department receives written notice that the facility has been permanently closed or that ownership of the facility has been transferred.

(b) Transfer of ownership. If ownership of the facility changes, the new owner must reregister the facility with the department within 30 days of ownership transfer.

(c) New facilities. The owner must register any new facility with the department before it

is placed in service.

(d) Substantially modified facilities. Within 30 days prior to substantially modifying a facility, the owner must notify the department of such modification on forms supplied by the department.

Findings of Fact

1. Respondent 890 Flushing Ave H.D.F.C. is the owner of a petroleum storage facility having a capacity of over 1,100 gallons located at 890 Flushing Avenue, Brooklyn, New York 11206. In particular, petroleum storage tank number 001 at the facility has a capacity of 2,300 gallons and is located aboveground. (Staff Exhibits 3, 4, 5 and 8.)
2. Respondent is an active domestic business corporation in the State of New York. (Staff Exhibit 6.)
3. Pursuant to a renewal registration application filed by respondent and received by the Department on May 17, 2004, on May 26, 2004, the Department issued respondent Petroleum Bulk Storage (“PBS”) Certificate Number 2-466816, registering the facility. This registration expired on April 20, 2008. (Staff Exhibits 3, 4 and 5.)
4. Cynthia Freedman is an employee of the Department whose duties include the care, custody, and maintenance of the petroleum storage facility records filed with the Department, which records include petroleum storage facility registrations filed pursuant to 6 NYCRR 612.2. (Testimony of Freedman.)
5. On August 4, 2011, Cynthia Freedman searched the petroleum storage facility records of the Department for any facility registration or renewal registration filed by respondent for the facility. (Testimony of Freedman.)
6. As a result of her search, Cynthia Freedman determined that respondent had not renewed the facility’s registration after April 20, 2008, the date on which PBS Certificate Number 2-466816 expired. (Testimony of Freedman.)
7. As shown by Receipt for Service No. 201105160370 issued by the New York State Department of State, respondent was served, on May 5, 2011, pursuant to section 306 of the Business Corporation Law with a notice of hearing and complaint dated April 27, 2011, alleging a violation of ECL 17-1009 and its implementing regulation, 6 NYCRR 612.2, for failure to renew the registration of its petroleum storage facility located at 890 Flushing Avenue, Brooklyn, New York 11206. The notice of hearing and complaint was also served on respondent by regular mail on May 5, 2011. (Staff Exhibits 2 and 7.)

8. Respondent failed to file an answer to the complaint; failed to appear at a pre-hearing conference scheduled for June 29, 2011, as directed in the cover letter served with the notice of hearing and complaint; and failed to appear for the adjudicatory hearing scheduled in the matter on July 27, 2011, as directed in the notice of hearing. (Hearing Record.)

Discussion

Department staff's proof presents a prima facie case demonstrating that respondent failed to renew its petroleum storage facility registration on or after the expiration of PBS Certificate Number 2-466816 on April 20, 2008, in violation of 6 NYCRR 612.2.

The record shows that respondent failed to file an answer to the complaint; failed to appear at a pre-hearing conference scheduled for June 29, 2011, as directed in the cover letter served with the notice of hearing and complaint; and failed to appear for the adjudicatory hearing scheduled in the matter on July 27, 2011, as directed in the notice of hearing. The Department is entitled to a default judgment in this matter pursuant to the provisions of 6 NYCRR 622.15.

Moreover, the proof adduced at the hearing, conducted in respondent's absence, demonstrates by a preponderance of the evidence that respondent failed to renew its petroleum storage facility registration in violation of 6 NYCRR 612.2. The Department is entitled to judgment upon the facts proven.

At the hearing, Department staff requested a reduction in the penalty requested, to ensure consistency with the penalty amounts sought in similar cases. In particular, Department staff noted that the violation has continued for more than three years. Accordingly, Department staff requested that the penalty be reduced from \$10,000 to \$7,500. Department staff's proposed order and the \$7,500 civil penalty it seeks are consistent with the Department's penalty policy as well as applicable provisions of ECL article 71.

Recommendation

Based upon the foregoing, I recommend that the Commissioner issue an order:

1. Granting Department staff's motion for default, finding respondent in default pursuant to the provisions of 6 NYCRR 622.15;
2. Finding respondent in violation of 6 NYCRR 612.2 for failure to renew the registration for a petroleum storage facility it owns located at 890 Flushing Avenue, Brooklyn, New York 11206, based upon the proof adduced at the adjudicatory hearing;

3. Directing respondent to submit a registration renewal application to the Department for the above facility;
4. Directing respondent to pay a civil penalty in the amount of seven thousand five hundred dollars (\$7,500.00); and
5. Directing such other and further relief as he may deem just and proper.

_____/s/_____
Richard R. Wissler
Administrative Law Judge

Dated: Albany, New York
September 1, 2011

EXHIBIT CHART – PBS EXPEDITED PROCEEDINGS

Matter of 890 Flushing Avenue H.D.F.C. – Region 2

August 4, 2011

Edirol File No. 020903111507

| Exhibit No. | Description | ID'd? | Rec'd ? | Offered By | Notes |
|-------------|---|-------|------------|------------------|-------|
| 1 | Consent to appearance of Molly Krauza, with attached April 27, 2011 order (Mercure) for appointment of law interns | ✓ | ✓ | Department Staff | |
| 2 | Pleadings, including: cover letter, notice of hearing, complaint, and statement of readiness (all dated April 27, 2011), with affidavit in support of Brooke Turallo, sworn to April 29, 2011 | ✓ | ✓ | Department Staff | |
| 3 | PBS Application | ✓ | ✓ | Department Staff | |
| 4 | Facility Information Report | ✓ | ✓ | Department Staff | |
| 5 | PBS Certificate, issued May 26, 2004; expired April 20, 2008 | ✓ | ✓ | Department Staff | |
| 6 | New York State Department of State Entity Information printout | ✓ | ✓ | Department Staff | |

| Exhibit No. | Description | ID'd? | Rec'd ? | Offered By | Notes |
|-------------|---|-------|------------|------------------|-------|
| 7 | Affidavit of Service of Brooke Turallo, sworn to July 26, 2011, including NYS Department of State receipt | ✓ | ✓ | Department Staff | |
| 8 | Deed | ✓ | ✓ | Department Staff | |
| 9 | Affidavit of Nadia Arginteanu, sworn to July 25, 2011 re: search for contact number | ✓ | ✓ | Department Staff | |