

### **Brownfield Cleanup Program**

# Citizen Participation Plan for 188 West Utica Street Site

October 2018

C915335 188 West Utica Street City of Buffalo Erie County, New York

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**Note:** The information presented in this Citizen Participation Plan was current as of the date of its approval by the New York State Department of Environmental Conservation. Portions of this Citizen Participation Plan may be revised during the site's investigation and cleanup process.

Applicant: EC188, LLC ("Applicant")

Site Name: 188 West Utica Street Site ("Site")

Site Address: 188 West Utica Street

Site County: **Erie** Site Number: **C915335** 

### 1. What is New York's Brownfield Cleanup Program?

New York's Brownfield Cleanup Program (BCP) works with private developers to encourage the voluntary cleanup of contaminated properties known as "brownfields" so that they can be reused and developed. These uses include recreation, housing, and business.

A *brownfield* is any real property that is difficult to reuse or redevelop because of the presence or potential presence of contamination. A brownfield typically is a former industrial or commercial property where operations may have resulted in environmental contamination. A brownfield can pose environmental, legal, and financial burdens on a community. If a brownfield is not addressed, it can reduce property values in the area and affect economic development of nearby properties.

The BCP is administered by the New York State Department of Environmental Conservation (NYSDEC) which oversees Applicants who conduct brownfield site investigation and cleanup activities. An Applicant is a person who has requested to participate in the BCP and has been accepted by NYSDEC. The BCP contains investigation and cleanup requirements, ensuring that cleanups protect public health and the environment. When NYSDEC certifies that these requirements have been met, the property can be reused or redeveloped for the intended use.

For more information about the BCP, go online at: <a href="http://www.dec.ny.gov/chemical/8450.html">http://www.dec.ny.gov/chemical/8450.html</a> .

### 2. Citizen Participation Activities

Why NYSDEC Involves the Public and Why It Is Important

NYSDEC involves the public to improve the process of investigating and cleaning up contaminated sites, and to enable citizens to participate more fully in decisions that affect their health, environment, and social well-being. NYSDEC provides opportunities for citizen involvement and encourages early two-way communication with citizens before decision makers form or adopt final positions.

Involving citizens affected and interested in site investigation and cleanup programs is important for many reasons. These include:

- Promoting the development of timely, effective site investigation and cleanup programs that protect public health and the environment
- Improving public access to, and understanding of, issues and information related to a particular site and that site's investigation and cleanup process
- Providing citizens with early and continuing opportunities to participate in NYSDEC's site investigation and cleanup process
- Ensuring that NYSDEC makes site investigation and cleanup decisions that benefit from input that reflects the interests and perspectives found within the affected community
- Encouraging dialogue to promote the exchange of information among the affected/interested public, State agencies, and other interested parties that strengthens trust among the parties, increases understanding of site and community issues and concerns, and improves decision making.

This Citizen Participation (CP) Plan provides information about how NYSDEC will inform and involve the public during the investigation and cleanup of the site identified above. The public information and involvement program will be carried out with assistance, as appropriate, from the Applicant.

### **Project Contacts**

Appendix A identifies NYSDEC project contact(s) to whom the public should address questions or request information about the site's investigation and cleanup program. The public's suggestions about this CP Plan and the CP program for the site are always welcome. Interested people are encouraged to share their ideas and suggestions with the project contacts at any time.

### Locations of Reports and Information

The locations of the reports and information related to the site's investigation and cleanup program also are identified in Appendix A. These locations provide convenient access to important project documents for public review and comment. Some documents may be placed on the NYSDEC web site. If this occurs, NYSDEC will inform the public in fact sheets distributed about the site and by other means, as appropriate.

### Site Contact List

Appendix B contains the site contact list. This list has been developed to keep the community informed about, and involved in, the site's investigation and cleanup process. The site contact list will be used periodically to distribute fact sheets that provide updates about the status of the project. These will include notifications of upcoming activities at the site (such as fieldwork), as well as availability of project documents and announcements about public comment periods. The site contact list includes, at a minimum:

- chief executive officer and planning board chairperson of each county, city, town and village in which the site is located;
- residents, owners, and occupants of the site and properties adjacent to the site;
- the public water supplier which services the area in which the site is located;
- any person who has requested to be placed on the site contact list;
- the administrator of any school or day care facility located on or near the site for purposes of posting and/or dissemination of information at the facility;
- location(s) of reports and information.

The site contact list will be reviewed periodically and updated as appropriate. Individuals and organizations will be added to the site contact list upon request. Such requests should be submitted to the NYSDEC project contact(s) identified in Appendix A. Other additions to the site contact list may be made at the discretion of the NYSDEC project manager, in consultation with other NYSDEC staff as appropriate.

**Note:** The first site fact sheet (usually related to the draft Remedial Investigation Work Plan) is distributed both by paper mailing through the postal service and through DEC Delivers, its email listserv service. The fact sheet includes instructions for signing up with the appropriate county listserv to receive future notifications about the site. See <a href="http://www.dec.ny.gov/chemical/61092.html">http://www.dec.ny.gov/chemical/61092.html</a>.

Subsequent fact sheets about the site will be distributed exclusively through the listserv, except for households without internet access that have indicated the need to continue to receive site information in paper form. Please advise the NYSDEC site project manager identified in Appendix A if that is the case. Paper mailings may continue during the investigation and cleanup process for some sites, based on public interest and need.

### CP Activities

The table at the end of this section identifies the CP activities, at a minimum, that have been and will be conducted during the site's investigation and cleanup program. The flowchart in Appendix D shows how these CP activities integrate with the site investigation and cleanup process. The public is informed about these CP activities

through fact sheets and notices distributed at significant points during the program. Elements of the investigation and cleanup process that match up with the CP activities are explained briefly in Section 5.

- Notices and fact sheets help the interested and affected public to understand contamination issues related to a site, and the nature and progress of efforts to investigate and clean up a site.
- Public forums, comment periods and contact with project managers provide opportunities for the public to contribute information, opinions and perspectives that have potential to influence decisions about a site's investigation and cleanup.

The public is encouraged to contact project staff at any time during the site's investigation and cleanup process with questions, comments, or requests for information.

This CP Plan may be revised due to changes in major issues of public concern identified in Section 3 or in the nature and scope of investigation and cleanup activities. Modifications may include additions to the site contact list and changes in planned citizen participation activities.

### Technical Assistance Grant

NYSDEC must determine if the site poses a significant threat to public health or the environment. This determination generally is made using information developed during the investigation of the site, as described in Section 5.

If the site is determined to be a significant threat, a qualifying community group may apply for a Technical Assistance Grant (TAG). The purpose of a TAG is to provide funds to the qualifying group to obtain independent technical assistance. This assistance helps the TAG recipient to interpret and understand existing environmental information about the nature and extent of contamination related to the site and the development/implementation of a remedy.

An eligible community group must certify that its membership represents the interests of the community affected by the site, and that its members' health, economic well-being or enjoyment of the environment may be affected by a release or threatened release of contamination at the site.

As of the date the declaration (page 2) was signed by the NYSDEC project manager, the significant threat determination for the site had not yet been made.

To verify the significant threat status of the site, the interested public may contact the NYSDEC project manager identified in Appendix A.

For more information about TAGs, go online at <a href="http://www.dec.ny.gov/regulations/2590.html">http://www.dec.ny.gov/regulations/2590.html</a>

Note: The table identifying the citizen participation activities related to the site's investigation and cleanup program follows on the next page:

Citizen Participation Activities	Timing of CP Activity(ies)				
Application Process:					
Prepare site contact list     Establish document repository(ies)	At time of preparation of application to participate in the BCP.				
<ul> <li>Publish notice in Environmental Notice Bulletin (ENB) announcing receipt of application and 30-day public comment period</li> <li>Publish above ENB content in local newspaper</li> <li>Mail above ENB content to site contact list</li> <li>Conduct 30-day public comment period</li> </ul>	When NYSDEC determines that BCP application is complete. The 30-day public comment period begins on date of publication of notice in ENB. End date of public comment period is as stated in ENB notice. Therefore, ENB notice, newspaper notice, and notice to the site contact list should be provided to the public at the same time.				
After Execution of Brownfield	Site Cleanup Agreement (BCA):				
Prepare Citizen Participation (CP) Plan	Before start of Remedial Investigation  Note: Applicant must submit CP Plan to NYSDEC for review and approval within 20 days of the effective date of the BCA.				
Before NYSDEC Approves Reme	dial Investigation (RI) Work Plan:				
Distribute fact sheet to site contact list about proposed RI activities and announcing 30-day public comment period about draft RI Work Plan     Conduct 30-day public comment period	Before NYSDEC approves RI Work Plan. If RI Work Plan is submitted with application, public comment periods will be combined and public notice will include fact sheet. Thirty-day public comment period begins/ends as per dates identified in fact sheet.				
After Applicant Complete	s Remedial Investigation:				
Distribute fact sheet to site contact list that describes RI results	Before NYSDEC approves RI Report				
Before NYSDEC Approves	Remedial Work Plan (RWP):				
<ul> <li>Distribute fact sheet to site contact list about draft RWP and announcing 45-day public comment period</li> <li>Public meeting by NYSDEC about proposed RWP (if requested by affected community or at discretion of NYSDEC project manager)</li> <li>Conduct 45-day public comment period</li> </ul>	Before NYSDEC approves RWP. Forty-five day public comment period begins/ends as per dates identified in fact sheet. Public meeting would be held within the 45-day public comment period.				
Before Applicant Sta	rts Cleanup Action:				
Distribute fact sheet to site contact list that describes upcoming cleanup action	Before the start of cleanup action.				
After Applicant Completes Cleanup Action:					
Distribute fact sheet to site contact list that announces that cleanup action has been completed and that NYSDEC is reviewing the Final Engineering Report	At the time the cleanup action has been completed. <b>Note:</b> The two fact sheets are combined when possible if there is not a delay in issuing the COC.				
Distribute fact sheet to site contact list announcing NYSDEC approval of Final Engineering Report and issuance of Certificate of Completion (COC)					

### 3. Major Issues of Public Concern

This section of the CP Plan identifies major issues of public concern that relate to the site. Additional major issues of public concern may be identified during the course of the site's investigation and cleanup process.

EC188, LLC intends to perform the required BCP Site Investigation and remediation to create a property suitable for redevelopment and reuse. The Remedial Investigation Work Plan was designed to delineate known areas of impact, evaluate Site groundwater quality, and evaluate other potential environmental conditions on the Site. Ultimately, EC188, LLC intends to remediate the Site to achieve Track 2 residential use cleanup objectives; however, the applicant may choose to remediate to a higher level of cleanup during the course of remedial work.

### 4. Site Information

Appendix C contains a map identifying the location of the site.

Site Description

The Site addressed at 188 West Utica Street consists of one (1) parcel totaling approximately 1.11-acres. The site is located midway between Elmwood Avenue (west) and Delaware Avenue (east) in a highly developed residential and commercial area of the City of Buffalo, Erie County, New York. The BCP Site is bordered by residences to the north, south, and east, and a vacant commercial property with one building and asphalt parking to the west.

History of Site Use, Investigation, and Cleanup

The Site is currently a vacant lot, most recently used by the former Women and Children's Hospital of Buffalo. Historic use of the site included multiple single-family residences on the northern portion of the property and commercial operations on the southern portion including multiple automotive repair operations, and automotive parts manufacturing company, and a city electric garage from the 1930's until the mid-1960s. Based on historic records, multiple underground storage tanks, pump islands, and a service building with the potential for remaining hydraulic lifts have been identified on the Site.

Previous studies involving the Site include, but are not limited to, Phase I and II assessments, which identified environmental concerns in connection with the Site.

Previous environmental investigations completed at the Site have revealed evidence of environmental contamination. In particular, elevated concentrations of petroleum related compounds and metals were identified in the soil/fill at the Site.

### 5. Investigation and Cleanup Process

### **Application**

The Applicant has applied for and been accepted into New York's Brownfield Cleanup Program as a Volunteer. This means that the Applicant was not responsible for the disposal or discharge of the contaminants or whose ownership or operation of the site took place after the discharge or disposal of contaminants. The Volunteer must fully characterize the nature and extent of contamination onsite, and must conduct a "qualitative exposure assessment," a process that characterizes the actual or potential exposures of people, fish and wildlife to contaminants on the site and to contamination that has migrated from the site.

The Applicant in its Application proposes that the site will be used for restricted purposes.

To achieve this goal, the Applicant will conduct investigation and cleanup activities at the site with oversight provided by NYSDEC. The Brownfield Cleanup Agreement executed by NYSDEC and the Applicant sets forth the responsibilities of each party in conducting these activities at the site.

### Investigation

The Applicant will conduct an investigation of the site officially called a "remedial investigation" (RI). This investigation will be performed with NYSDEC oversight. The Applicant must develop a remedial investigation workplan, which is subject to public comment.

The site investigation has several goals:

- 1) define the nature and extent of contamination in soil, surface water, groundwater and any other parts of the environment that may be affected;
- 2) identify the source(s) of the contamination;
- assess the impact of the contamination on public health and the environment;
   and
- 4) provide information to support the development of a proposed remedy to address the contamination or the determination that cleanup is not necessary.

The Applicant submits a draft "Remedial Investigation Work Plan" to NYSDEC for review and approval. NYSDEC makes the draft plan available to the public review

during a 30-day public comment period.

When the investigation is complete, the Applicant will prepare and submit a report that summarizes the results. This report also will recommend whether cleanup action is needed to address site-related contamination. The investigation report is subject to review and approval by NYSDEC.

NYSDEC will use the information in the investigation report to determine if the site poses a significant threat to public health or the environment. If the site is a "significant threat," it must be cleaned up using a remedy selected by NYSDEC from an analysis of alternatives prepared by the Applicant and approved by NYSDEC. If the site does not pose a significant threat, the Applicant may select the remedy from the approved analysis of alternatives.

### Interim Remedial Measures

An Interim Remedial Measure (IRM) is an action that can be undertaken at a site when a source of contamination or exposure pathway can be effectively addressed before the site investigation and analysis of alternatives are completed. If an IRM is likely to represent all or a significant part of the final remedy, NYSDEC will require a 30-day public comment period.

### Remedy Selection

When the investigation of the site has been determined to be complete, the project likely would proceed in one of two directions:

1. The Applicant may recommend in its investigation report that no action is necessary at the site. In this case, NYSDEC would make the investigation report available for public comment for 45 days. NYSDEC then would complete its review, make any necessary revisions, and, if appropriate, approve the investigation report. NYSDEC would then issue a "Certificate of Completion" (described below) to the Applicant.

#### or

2. The Applicant may recommend in its investigation report that action needs to be taken to address site contamination. After NYSDEC approves the investigation report, the Applicant may then develop a cleanup plan, officially called a "Remedial Work Plan". The Remedial Work Plan describes the Applicant's proposed remedy for addressing contamination related to the site.

When the Applicant submits a draft Remedial Work Plan for approval, NYSDEC would announce the availability of the draft plan for public review during a 45-day public

comment period.

### Cleanup Action

NYSDEC will consider public comments, and revise the draft cleanup plan if necessary, before approving the proposed remedy. The New York State Department of Health (NYSDOH) must concur with the proposed remedy. After approval, the proposed remedy becomes the selected remedy. The selected remedy is formalized in the site Decision Document.

The Applicant may then design and perform the cleanup action to address the site contamination. NYSDEC and NYSDOH oversee the activities. When the Applicant completes cleanup activities, it will prepare a final engineering report that certifies that cleanup requirements have been achieved or will be achieved within a specific time frame. NYSDEC will review the report to be certain that the cleanup is protective of public health and the environment for the intended use of the site.

### Certificate of Completion

When NYSDEC is satisfied that cleanup requirements have been achieved or will be achieved for the site, it will approve the final engineering report. NYSDEC then will issue a Certificate of Completion (COC) to the Applicant. The COC states that cleanup goals have been achieved, and relieves the Applicant from future liability for site-related contamination, subject to certain conditions. The Applicant would be eligible to redevelop the site after it receives a COC.

### Site Management

The purpose of site management is to ensure the safe reuse of the property if contamination will remain in place. Site management is the last phase of the site cleanup program. This phase begins when the COC is issued. Site management incorporates any institutional and engineering controls required to ensure that the remedy implemented for the site remains protective of public health and the environment. All significant activities are detailed in a Site Management Plan.

An *institutional control* is a non-physical restriction on use of the site, such as a deed restriction that would prevent or restrict certain uses of the property. An institutional control may be used when the cleanup action leaves some contamination that makes the site suitable for some, but not all uses.

An *engineering control* is a physical barrier or method to manage contamination. Examples include: caps, covers, barriers, fences, and treatment of water supplies.

Site management also may include the operation and maintenance of a component of the remedy, such as a system that pumps and treats groundwater. Site management continues until NYSDEC determines that it is no longer needed.

### Appendix A - Project Contacts and Locations of Reports and Information

### **Project Contacts**

For information about the site's investigation and cleanup program, the public may contact any of the following project staff:

### **New York State Department of Environmental Conservation (NYSDEC):**

Damianos Skaros Project Manager NYSDEC Region 9 Division of Environmental Remediation 270 Michigan Avenue Buffalo, NY 14203 716-851-7220 Citizen Participation Specialist NYSDEC Region 9 270 Michigan Avenue Buffalo, NY 14203 716-851-7220

### **New York State Department of Health (NYSDOH):**

Ms. Harolyn Hood Project Manager NYSDOH Empire State Plaza Corning Tower Room 1787 Albany, NY 12237

Phone: 518-402-7860

Hours: Mon.-Fri., 8:30am-4.45pm

### **Locations of Reports and Information**

The facilities identified below are being used to provide the public with convenient access to important project documents:

Buffalo and Erie County Public Library 633 Elmwood Avenue

Buffalo, NY 14222 Attn: April Tompkins Phone: 716-883-6651

Hours: Mon., Thurs., 12:00pm-8:00pm Tues., Fri.-Sat., 10:00am-6:00pm

Wed., Sun., Closed

NYSDEC Region 9 270 Michigan Avenue Buffalo, NY 14203

Attn: Damianos Skaros Phone: 716-851-7220 Hours: 8:30am-4:45pm (call for appointment)

### **Appendix B - Site Contact List**

### **Erie County Contacts:**

Honorable Mark Poloncarz Erie County Executive 95 Franklin Street, 16th floor Buffalo, NY 14202

Commissioner Thomas R. Hersey, Jr. Erie Co. Environment & Plan. 95 Franklin Street Buffalo, NY 14202

Mr. Robert Graber Erie County Legislature Clerk 92 Franklin Street Buffalo, NY 14202

Commissioner Gale Burstein, MD Erie Co. Health Dept. 95 Franklin Street, Room 931 Buffalo, NY 14202

### **City of Buffalo Contacts:**

Byron Brown, Mayor City of Buffalo 65 Niagara Sq Buffalo, NY 14219

James K. Morrell, Chairman City of Buffalo Planning Board 901 City Hall Buffalo, NY 14219 Ms. April N.M. Baskin District 2 Erie County Legislator 790 East Delavan Ave Buffalo, NY 14204

Mr. Paul Kranz Erie Co. Environment & Plan. 95 Franklin Street Buffalo, NY 14202

Mr. Steve Weathers ECIDA 95 Perry Street Buffalo, NY 14203

Commissioner Daniel Neaverth, Jr. Erie Co. Local Emergency 45 Elm Street Buffalo, NY 14203

David Rivera Niagara District Councilmember 1504 City Hall Buffalo, NY 14202

### **Supplier of Potable Water:**

Buffalo Water Authority 281 Exchange Street Buffalo, NY 14204 Erie County Water Authority 295 Main Street #350 Buffalo, NY 14203

### **Other Interested Parties:**

WNY Director WNY Environmental Alliance & Grow NY 917 Main Street, Suite 300 Buffalo, NY 14203

### **Document Repository:**

Mary Jean Jakubowski, Deputy Director Buffalo & Erie Co. Public Library 1 Lafayette Square Buffalo, NY 14203

Crane Branch Buffalo & Erie Co. Public Library 633 Elmwood Avenue Buffalo, NY 14222

### **Local News Media:**

Buffalo News ATTN: Mr. Aaron Besecker 1 News Plaza Buffalo, NY 14240

WIVB - Ch. 4 ATTN: Ms. Lisa Fullone 2077 Elmwood Avenue Buffalo, NY 14207

WJYE ATTN: Mr. Environmental News Desk 1700 Rand Building Buffalo, NY 14203

WBEN News Radio 930 Entercom Radio of Buffalo 500 Corporate Pkwy Suite 200 Buffalo, NY 14226 WGRZ TV – CH. 2 ATTN: Ms. Maria Sisti 259 Delaware Avenue Buffalo, NY 14202

WKBW News Channel 7 ATTN: Ms. Melanie Pritchard 7 Broadcast Plaza Buffalo, NY 14202

Business First ATTN: Ms. Anne Marie Franczyk 465 Main Street Buffalo, NY 0

WNED, Environmental News Desk ATTN: Mr. Michael Desmond P.O. Box 1263, Horizons Plaza Buffalo, NY 14240

### **Nearby Schools:**

Jennifer Koch, PhD, Executive Director Community Music School 415 Elmwood Avenue Buffalo, NY 14222

Dr. Wendy Richards, Head of School Health Sciences Charter School 1140 Ellicott Street Buffalo, NY 14209

Principal Frank A. Sedita Academy 21 Lowell Street Buffalo, NY 14213 Laura Collins, Principal Stanley G Falk School 848 Delaware Avenue Buffalo, NY 14209

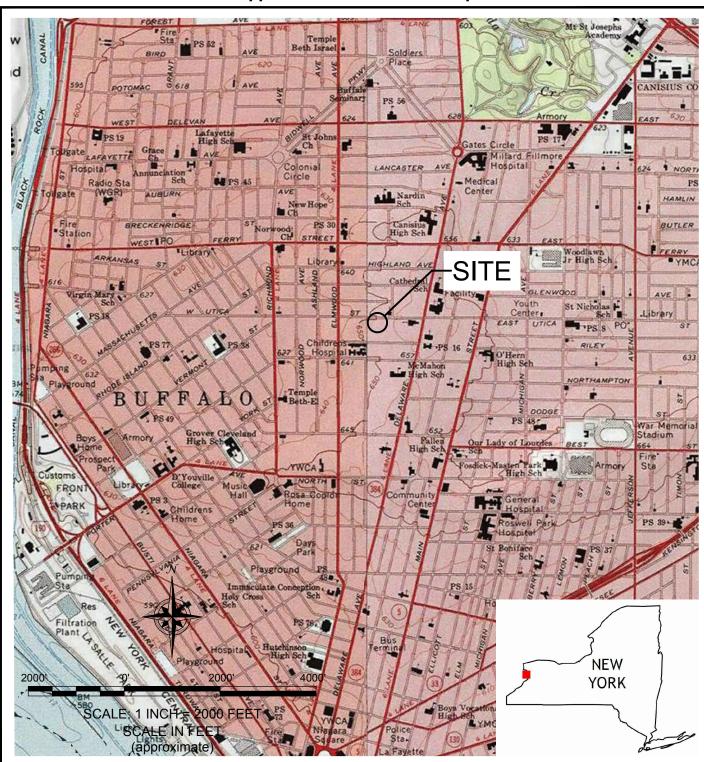
Ms. Ella Dunne, Principal International Preparatory School 110 14th Street Buffalo, NY 14213

## Adjacent Property Owners Contact List Information 188 West Utica Street Site

	Adjacent Property A			
No.	Street	Property Use	Property Owner Mailing Address	
55	Hodge Ave.	2 Family Year-Round Residence	Alexander L. & Michelle R. Thomson 55 Hodge Ave. Buffalo, NY 14222	
61	Hodge Ave.	1 Family Year-Round Residence	Nicholas J. Delmonte 61 Hodge Ave. Buffalo, NY 14222	
65	Hodge Ave.	Multiple Residences	William Smeltz 65 Hodge Ave. Buffalo, NY 14222	
71	Hodge Ave.	Multiple Residences	Claire M. Barry 66 Hodge Ave. Buffalo, NY 14222	
77	Hodge Ave.	3 Family Year-Round Residence	GMJ Properties LLC 620 W. Ferry St. Buffalo, NY 14222	
83	Hodge Ave.	Apartments	Maureen Turco 419 Richmond Ave., Apt. 1 Buffalo, NY 14222	
176	W. Utica. St.	Multiple Residences	Enzert Kirlew 176 W. Utica St. Buffalo, NY 14222	
180	W. Utica. St.	3 Family Year-Round Residence	S&N Buffalo Properties Group 3350 Delaware Ave. Kenmore, NY 14217	

181	W. Utica. St.	Religious	World Life Church Inc. 181 W. Utica St. Buffalo, NY 14222
183	W. Utica. St.	1 Family Year-Round Residence	Kenneth J. Ziolkowski 209 Nottingham Terr. Buffalo, NY 14216
184	W. Utica. St.	1 Family Year-Round Residence	S&N Buffalo Properties Group 3350 Delaware Ave. Kenmore, NY 14217
187	W. Utica. St.	2 Family Year-Round Residence	Julie Misegades 187 W. Utica St. Buffalo, NY 14222
191	W. Utica. St.	1 Family Year-Round Residence	Michael C. Dawidowicz 191 W. Utica St. Buffalo, NY 14222
193	W. Utica. St.	Multiple Residences	Annabel Louise Devonshire c/o Michelle Sylves 48 New Broadway Sleepy Hollow, NY 10591
197	W. Utica. St.	Commercial Vacant Land With Minor Improvements	Charles Joy 8620 Sisson Hwy. Eden, NY 14057
201	W. Utica. St.	Residence With Incidental Commercial Use	Lynne S. & Gina K. Vallone 201 W. Utica St. Buffalo, NY 14222
204	W. Utica. St.	Area Or Neighborhood Shopping Center	204 West Utica Street LLC 400 Andrews St. Rochester, NY 14604

### **Appendix C - Site Location Map**





2558 HAMBURG TURNPIKE SUITE 300 BUFFALO, NY 14218 (716) 856-0635

PROJECT NO.: 0136-018-002

DATE: FEBRUARY 2018
DRAFTED BY: CMS

### SITE LOCATION AND VICINITY MAP

BROWNFIELD CLEANUP PROGRAM RI WORK PLAN

188 WEST UTICA AVENUE SITE BUFFALO, NEW YORK PREPARED FOR

EC188, LLC

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### **Appendix D- Brownfield Cleanup Program Process**

