



New York State Department of Environmental Conservation  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

**Facility Identification Data**

Name: HILLBURN SUBSTATION

Address: 6 4TH ST

HILLBURN, NY 10931

**Owner/Firm**

Name: ALLIANCE NYGT LLC

Address: ALLIANCE NYGT LLC

110 E SENECA ST

SHERRILL, NY 13461, USA

Owner Classification: Corporation/Partnership

**Permit Contacts**

Division of Environmental Permits:

Name: DANIEL VALLEAU

Address: NYSDEC - REGION 3

21 S PUTT CORNERS RD

NEW PALTZ, NY 12561

Phone:8452563051

Division of Air Resources:

Name: DANIEL VALLEAU

Address: NYSDEC - REGION 3

21 S PUTT CORNERS RD

NEW PALTZ, NY 12561

Phone:8452563051

Air Permitting Facility Owner Contact:

Name: GREG SHARLAND

Address: ALLIANCE NYGT LLC

110 E SENECA ST

SHERRILL, NY 13461

Phone:3153637791

**Permit Description**

**Introduction**

The Title V operating air permit is intended to be a document containing only enforceable terms and conditions as well as any additional information, such as the identification of emission units, emission points, emission sources and processes, that makes the terms meaningful. 40 CFR Part 70.7(a)(5) requires that each Title V permit have an accompanying "...statement that sets forth the legal and factual basis for the draft permit conditions". The purpose for this permit review report is to satisfy the above requirement by providing pertinent details regarding the permit/application data and permit conditions in a more easily understandable format. This report will also include background narrative and explanations of regulatory decisions made by the reviewer. It should be emphasized that this permit review report, while based on information contained in the permit, is a separate document and is not itself an enforceable term and condition of the permit.

**Summary Description of Proposed Project**



**New York State Department of Environmental Conservation  
Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

Application for renewal of Air Title V Facility. No changes in facility's emission limits have been made. New cap on annual hours of operation was added to support the economic analysis included in the updated NOx RACT, approved in March 2016.

**Attainment Status**

HILLBURN SUBSTATION is located in the town of RAMAPO in the county of ROCKLAND. The attainment status for this location is provided below. (Areas classified as attainment are those that meet all ambient air quality standards for a designated criteria air pollutant.)

| <b>Criteria Pollutant</b>                   | <b>Attainment Status</b> |
|---|--------------------------|
| Particulate Matter (PM)                     | ATTAINMENT               |
| Particulate Matter < 10µ in diameter (PM10) | ATTAINMENT               |
| Sulfur Dioxide (SO2)                        | ATTAINMENT               |
| Ozone*                                      | SEVERE NON-ATTAINMENT    |
| Oxides of Nitrogen (NOx)**                  | ATTAINMENT               |
| Carbon Monoxide (CO)                        | ATTAINMENT               |

\* Ozone is regulated in terms of the emissions of volatile organic compounds (VOC) and/or oxides of nitrogen (NOx) which are ozone precursors.

\*\* NOx has a separate ambient air quality standard in addition to being an ozone precursor.

**Facility Description:**

This is a peak generating station which consists of one natural gas/jet fuel A-fired (512 mmBtu/hr) gas turbine and one natural gas-fired (45 kW) emergency generator.

**Permit Structure and Description of Operations**

The Title V permit for HILLBURN SUBSTATION

is structured in terms of the following hierarchy: facility, emission unit, emission point, emission source and process. A facility is defined as all emission sources located at one or more adjacent or contiguous properties owned or operated by the same person or persons under common control. The facility is subdivided into one or more emission units (EU). Emission units are defined as any part or activity of a stationary facility that emits or has the potential to emit any federal or state regulated air pollutant. An emission unit is represented as a grouping of processes (defined as any activity involving one or more emission sources (ES) that emits or has the potential to emit any federal or state regulated air pollutant). An emission source is defined as any apparatus, contrivance or machine capable of causing emissions of any air contaminant to the outdoor atmosphere, including any appurtenant exhaust system or air cleaning device. [NOTE: Indirect sources of air contamination as defined in 6 NYCRR Part 203 (i.e. parking lots) are excluded from this definition]. The applicant is required to identify the principal piece of equipment (i.e., emission source) that directly results in or controls the emission of federal or state regulated air pollutants from an activity (i.e., process). Emission sources are categorized by the following types:

- combustion - devices which burn fuel to generate heat, steam or power
- control - emission control devices
- process - any device or contrivance which may emit air contaminants



**New York State Department of Environmental Conservation  
Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

that is not included in the above categories.

HILLBURN SUBSTATION is defined by the following emission unit(s):

Emission unit 100001 - Natural gas or jet fuel A-fired stationary combustion unit consisting of two jet engines used to turn a simple cycle gas turbine rated at 40 MW generating electricity for sale.

Emission unit 100001 is associated with the following emission points (EP):  
00001

Process: 1GS is located at Building GTBLDG - Two natural gas-fired stationary jet engines drive a simple cycle gas turbine rated at 40 MW generating electricity for sale.

Process: 1OL is located at Building GTBLDG - Two jet fuel A-fired stationary jet engines drive a simple cycle gas turbine rated at 40 MW generating electricity for sale.

**Title V/Major Source Status**

HILLBURN SUBSTATION is subject to Title V requirements. This determination is based on the following information:

Facility is a major source for NOx and CO. Below is a table showing the criteria pollutant PTEs for the facility:

| <i>PTE</i> (tpy) | <b>Hillburn</b> |
|------------------|-----------------|
| <i>NOx</i>       | >250            |
| <i>CO</i>        | 100-250         |
| <i>SO2</i>       | 2.5-10          |
| <i>PM</i>        | 25-40           |
| <i>VOC</i>       | 2.5-10          |
| <i>HAPs</i>      | <10             |

**Program Applicability**

The following chart summarizes the applicability of HILLBURN SUBSTATION with regards to the principal air pollution regulatory programs:

| <b>Regulatory Program</b> | <b>Applicability</b> |
|---------------------------|----------------------|
| -----                     |                      |



**New York State Department of Environmental Conservation  
Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

|                                |     |
|--------------------------------|-----|
| PSD                            | NO  |
| NSR (non-attainment)           | NO  |
| NESHAP (40 CFR Part 61)        | NO  |
| NESHAP (MACT - 40 CFR Part 63) | YES |
| NSPS                           | NO  |
| TITLE IV                       | NO  |
| TITLE V                        | YES |
| TITLE VI                       | NO  |
| RACT                           | NO  |
| SIP                            | YES |

NOTES:

**PSD** Prevention of Significant Deterioration (40 CFR 52, 6 NYCRR 231-7, 231-8) - requirements which pertain to major stationary sources located in areas which are in attainment of National Ambient Air Quality Standards (NAAQS) for specified pollutants.

**NSR** New Source Review (6 NYCRR 231-5, 231-6) - requirements which pertain to major stationary sources located in areas which are in non-attainment of National Ambient Air Quality Standards (NAAQS) for specified pollutants.

**NESHAP** National Emission Standards for Hazardous Air Pollutants (40 CFR 61, 6 NYCRR 200.10) - contaminant and source specific emission standards established prior to the Clean Air Act Amendments of 1990 (CAAA) which were developed for 9 air contaminants (inorganic arsenic, radon, benzene, vinyl chloride, asbestos, mercury, beryllium, radionuclides, and volatile HAP's).

**MACT** Maximum Achievable Control Technology (40 CFR 63, 6 NYCRR 200.10) - contaminant and source specific emission standards established by the 1990 CAAA. Under Section 112 of the CAAA, the US EPA is required to develop and promulgate emissions standards for new and existing sources. The standards are to be based on the best demonstrated control technology and practices in the regulated industry, otherwise known as MACT. The corresponding regulations apply to specific source types and contaminants.

**NSPS** New Source Performance Standards (40 CFR 60, 6 NYCRR 200.10) - standards of performance for specific stationary source categories developed by the US EPA under Section 111 of the CAAA. The standards apply only to those stationary sources which have been constructed or modified after the regulations have been proposed by publication in the Federal Register and only to the specific contaminant(s) listed in the regulation.

**Title IV** Acid Rain Control Program (40 CFR 72 thru 78, 6 NYCRR 201-6) - regulations which mandate the implementation of the acid rain control program for large stationary combustion facilities.

**Title VI** Stratospheric Ozone Protection (40 CFR 82, Subpart A thru G, 6 NYCRR 200.10) - federal requirements that apply to sources which use a minimum quantity of CFC's (chlorofluorocarbons), HCFC's (hydrofluorocarbons) or other ozone depleting substances or regulated substitute substances in equipment such as air conditioners, refrigeration equipment or motor vehicle air conditioners or appliances.



**New York State Department of Environmental Conservation**  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**  
**Renewal Number: 3**  
**07/13/2016**

**RACT** Reasonably Available Control Technology (6 NYCRR Parts 212.10, 226, 227-2, 228, 229, 230, 232, 233, 234, 235, 236) - the lowest emission limit that a specific source is capable of meeting by application of control technology that is reasonably available, considering technological and economic feasibility. RACT is a control strategy used to limit emissions of VOC's and NOx for the purpose of attaining the air quality standard for ozone. The term as it is used in the above table refers to those state air pollution control regulations which specifically regulate VOC and NOx emissions.

**SIP** State Implementation Plan (40 CFR 52, Subpart HH, 6 NYCRR 200.10) - as per the CAAA, all states are empowered and required to devise the specific combination of controls that, when implemented, will bring about attainment of ambient air quality standards established by the federal government and the individual state. This specific combination of measures is referred to as the SIP. The term here refers to those state regulations that are approved to be included in the SIP and thus are considered federally enforceable.

**Compliance Status**

Facility is in compliance with all requirements.

**SIC Codes**

SIC or Standard Industrial Classification code is an industrial code developed by the federal Office of Management and Budget for use, among other things, in the classification of establishments by the type of activity in which they are engaged. Each operating establishment is assigned an industry code on the basis of its primary activity, which is determined by its principal product or group of products produced or distributed, or services rendered. Larger facilities typically have more than one SIC code.

**SIC Code**

**Description**

4911

ELECTRIC SERVICES

**SCC Codes**

SCC or Source Classification Code is a code developed and used" by the USEPA to categorize processes which result in air emissions for the purpose of assessing emission factor information.Each SCC represents a unique process or function within a source category logically associated with a point of air pollution emissions. Any operation that causes air pollution can be represented by one or more SCC's.

**SCC Code**

**Description**

2-01-002-01

INTERNAL COMBUSTION ENGINES - ELECTRIC GENERATION  
 ELECTRIC UTILITY INTERNAL COMBUSTION ENGINE - NATURAL GAS  
 Turbine

2-01-009-01

INTERNAL COMBUSTION ENGINES - ELECTRIC GENERATION  
 ELECTRIC UTILITY IC ENGINE - KEROSENE/NAPHTHA (JET FUEL)  
 Turbine

**Facility Emissions Summary**

In the following table, the CAS No. or Chemical Abstract Service code is an identifier assigned to every chemical compound. [NOTE: Certain CAS No.'s contain a 'NY' designation within them. These are not true CAS No.'s but rather an identification which has been developed by the department to identify groups



**New York State Department of Environmental Conservation  
Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

of contaminants which ordinary CAS No.'s do not do. As an example, volatile organic compounds or VOC's are identified collectively by the NY CAS No. 0NY998-00-0.] The PTE refers to the Potential to Emit. This is defined as the maximum capacity of a facility or air contaminant source to emit any air contaminant under its physical and operational design. Any physical or operational limitation on the capacity of the facility or air contamination source to emit any air contaminant, including air pollution control equipment and/or restrictions on the hours of operation, or on the type or amount of material combusted, stored, or processed, shall be treated as part of the design only if the limitation is contained in federally enforceable permit conditions. The PTE Range represents an emission range for a contaminant. Any PTE quantity that is displayed represents a facility-wide emission cap or limitation for that contaminant. If no PTE quantity is displayed, the PTE Range is provided to indicate the approximate magnitude of facility-wide emissions for the specified contaminant in terms of tons per year (tpy). The term 'HAP' refers to any of the hazardous air pollutants listed in section 112(b) of the Clean Air Act Amendments of 1990. Total emissions of all hazardous air pollutants are listed under the special NY CAS No. 0NY100-00-0. In addition, each individual hazardous air pollutant is also listed under its own specific CAS No. and is identified in the list below by the (HAP) designation.

| Cas No.     | Contaminant Name                     | PTE        |                  |
|-------------|--------------------------------------|------------|------------------|
|             |                                      | lbs/yr     | Range            |
| 007440-36-0 | ANTIMONY                             | > 0        | but < 10 tpy     |
| 007440-38-2 | ARSENIC                              | > 0        | but < 10 tpy     |
| 007440-41-7 | BERYLLIUM                            | > 0        | but < 10 tpy     |
| 007440-43-9 | CADMIUM                              | > 0        | but < 10 tpy     |
| 000630-08-0 | CARBON MONOXIDE                      | >= 100 tpy | but < 250 tpy    |
| 007440-47-3 | CHROMIUM                             | > 0        | but < 10 tpy     |
| 007440-48-4 | COBALT                               | > 0        | but < 10 tpy     |
| 000050-00-0 | FORMALDEHYDE                         | >= 10      | tpy              |
| 007439-92-1 | LEAD                                 | > 0        | but < 10 tpy     |
| 007439-96-5 | MANGANESE                            | > 0        | but < 10 tpy     |
| 007439-97-6 | MERCURY                              | > 0        | but < 10 tpy     |
| 007440-02-0 | NICKEL METAL AND INSOLUBLE COMPOUNDS | > 0        | but < 10 tpy     |
| 0NY210-00-0 | OXIDES OF NITROGEN                   | >= 250 tpy | but < 75,000 tpy |
| 0NY075-00-0 | PARTICULATES                         | >= 25      | tpy but < 40 tpy |
| 007723-14-0 | PHOSPHORUS (YELLOW)                  | > 0        | but < 10 tpy     |
| 0NY075-00-5 | PM-10                                | >= 2.5     | tpy but < 10 tpy |
| 007782-49-2 | SELENIUM                             | > 0        | but < 10 tpy     |
| 007446-09-5 | SULFUR DIOXIDE                       | >= 2.5     | tpy but < 10 tpy |
| 0NY100-00-0 | TOTAL HAP                            | > 0        | but < 10 tpy     |
| 0NY998-00-0 | VOC                                  | >= 2.5     | tpy but < 10 tpy |

**NOTIFICATION OF GENERAL PERMITTEE OBLIGATIONS**

**Item A: Emergency Defense - 6 NYCRR 201-1.5**

An emergency, as defined by subpart 201-2, constitutes an affirmative defense to penalties sought in an enforcement action brought by the Department for noncompliance with emissions limitations or permit conditions for all facilities in New York State.



New York State Department of Environmental Conservation  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

- (a) The affirmative defense of emergency shall be demonstrated through properly signed, contemporaneous operating logs, or other relevant evidence that:
- (1) An emergency occurred and that the facility owner or operator can identify the cause(s) of the emergency;
  - (2) The equipment at the permitted facility causing the emergency was at the time being properly operated and maintained;
  - (3) During the period of the emergency the facility owner or operator took all reasonable steps to minimize levels of emissions that exceeded the emission standards, or other requirements in the permit; and
  - (4) The facility owner or operator notified the Department within two working days after the event occurred. This notice must contain a description of the emergency, any steps taken to mitigate emissions, and corrective actions taken.
- (b) In any enforcement proceeding, the facility owner or operator seeking to establish the occurrence of an emergency has the burden of proof.
- (c) This provision is in addition to any emergency or upset provision contained in any applicable requirement.

**Item B: Public Access to Recordkeeping for Title V Facilities - 6 NYCRR 201-1.10(b)**

The Department will make available to the public any permit application, compliance plan, permit, and monitoring and compliance certification report pursuant to Section 503(e) of the Act, except for information entitled to confidential treatment pursuant to 6 NYCRR Part 616 - Public Access to records and Section 114(c) of the Act.

**Item C: Timely Application for the Renewal of Title V Permits -6 NYCRR Part 201-6.2(a)(4)**

Owners and/or operators of facilities having an issued Title V permit shall submit a complete application at least 180 days, but not more than eighteen months, prior to the date of permit expiration for permit renewal purposes.

**Item D: Certification by a Responsible Official - 6 NYCRR Part 201-6.2(d)(12)**

Any application, form, report or compliance certification required to be submitted pursuant to the federally enforceable portions of this permit shall contain a certification of truth, accuracy and completeness by a responsible official. This certification shall state that based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate, and complete.

**Item E: Requirement to Comply With All Conditions - 6 NYCRR Part 201-6.4(a)(2)**

The permittee must comply with all conditions of the Title V facility permit. Any permit non-compliance constitutes a violation of the Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.



New York State Department of Environmental Conservation  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

- Item F: Permit Revocation, Modification, Reopening, Reissuance or Termination, and Associated Information Submission Requirements - 6 NYCRR Part 201-6.4(a)(3)**  
This permit may be modified, revoked, reopened and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or of a notification of planned changes or anticipated noncompliance does not stay any permit condition.
- Item G: Cessation or Reduction of Permitted Activity Not a Defense - 6 NYCRR 201-6.4(a)(5)**  
It shall not be a defense for a permittee in an enforcement action to claim that a cessation or reduction in the permitted activity would have been necessary in order to maintain compliance with the conditions of this permit.
- Item H: Property Rights - 6 NYCRR 201-6.4(a)(6)**  
This permit does not convey any property rights of any sort or any exclusive privilege.
- Item I: Severability - 6 NYCRR Part 201-6.4(a)(9)**  
If any provisions, parts or conditions of this permit are found to be invalid or are the subject of a challenge, the remainder of this permit shall continue to be valid.
- Item J: Permit Shield - 6 NYCRR Part 201-6.4(g)**  
All permittees granted a Title V facility permit shall be covered under the protection of a permit shield, except as provided under 6 NYCRR Subpart 201-6. Compliance with the conditions of the permit shall be deemed compliance with any applicable requirements as of the date of permit issuance, provided that such applicable requirements are included and are specifically identified in the permit, or the Department, in acting on the permit application or revision, determines in writing that other requirements specifically identified are not applicable to the major stationary source, and the permit includes the determination or a concise summary thereof. Nothing herein shall preclude the Department from revising or revoking the permit pursuant to 6 NYCRR Part 621 or from exercising its summary abatement authority. Nothing in this permit shall alter or affect the following:
- i. The ability of the Department to seek to bring suit on behalf of the State of New York, or the Administrator to seek to bring suit on behalf of the United States, to immediately restrain any person causing or contributing to pollution presenting an imminent and substantial endangerment to public health, welfare or the environment to stop the emission of air pollutants causing or contributing to such pollution;
  - ii. The liability of a permittee of the Title V facility for any violation of applicable requirements prior to or at the time of permit issuance;
  - iii. The applicable requirements of Title IV of the Act;
  - iv. The ability of the Department or the Administrator to obtain information from the permittee concerning the ability to enter, inspect and monitor the facility.
- Item K: Reopening for Cause - 6 NYCRR Part 201-6.4(i)**





New York State Department of Environmental Conservation  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

This Title V permit shall be reopened and revised under any of the following circumstances:

- i. If additional applicable requirements under the Act become applicable where this permit's remaining term is three or more years, a reopening shall be completed not later than 18 months after promulgation of the applicable requirement. No such reopening is required if the effective date of the requirement is later than the date on which this permit is due to expire, unless the original permit or any of its terms and conditions has been extended by the Department pursuant to the provisions of Part 2 01-6.7 and Part 621.
- ii. The Department or the Administrator determines that the permit contains a material mistake or that inaccurate statements were made in establishing the emissions standards or other terms or conditions of the permit.
- iii. The Department or the Administrator determines that the Title V permit must be revised or reopened to assure compliance with applicable requirements.
- iv. If the permitted facility is an "affected source" subject to the requirements of Title IV of the Act, and additional requirements (including excess emissions requirements) become applicable. Upon approval by the Administrator, excess emissions offset plans shall be deemed to be incorporated into the permit.

Proceedings to reopen and issue Title V facility permits shall follow the same procedures as apply to initial permit issuance but shall affect only those parts of the permit for which cause to reopen exists.

Reopenings shall not be initiated before a notice of such intent is provided to the facility by the Department at least thirty days in advance of the date that the permit is to be reopened, except that the Department may provide a shorter time period in the case of an emergency.

**Item L: Permit Exclusion - ECL 19-0305**

The issuance of this permit by the Department and the receipt thereof by the Applicant does not and shall not be construed as barring, diminishing, adjudicating or in any way affecting any legal, administrative or equitable rights or claims, actions, suits, causes of action or demands whatsoever that the Department may have against the Applicant for violations based on facts and circumstances alleged to have occurred or existed prior to the effective date of this permit, including, but not limited to, any enforcement action authorized pursuant to the provisions of applicable federal law, the Environmental Conservation Law of the State of New York (ECL) and Chapter III of the Official Compilation of the Codes, Rules and Regulations of the State of New York (NYCRR). The issuance of this permit also shall not in any way affect pending or future enforcement actions under the Clean Air Act brought by the United States or any person.

**Item M: Federally Enforceable Requirements - 40 CFR 70.6(b)**

All terms and conditions in this permit required by the Act or any applicable requirement, including any provisions designed to limit a facility's potential to emit, are enforceable by the Administrator and citizens under the Act. The Department has, in this permit, specifically designated any terms and conditions that are not required under the Act or under any of its applicable requirements as being enforceable under only state regulations.



New York State Department of Environmental Conservation  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

**NOTIFICATION OF GENERAL PERMITTEE OBLIGATIONS**

**Item A: General Provisions for State Enforceable Permit Terms and Condition - 6  
 NYCRR Part 201-5**

Any person who owns and/or operates stationary sources shall operate and maintain all emission units and any required emission control devices in compliance with all applicable Parts of this Chapter and existing laws, and shall operate the facility in accordance with all criteria, emission limits, terms, conditions, and standards in this permit. Failure of such person to properly operate and maintain the effectiveness of such emission units and emission control devices may be sufficient reason for the Department to revoke or deny a permit.

The owner or operator of the permitted facility must maintain all required records on-site for a period of five years and make them available to representatives of the Department upon request. Department representatives must be granted access to any facility regulated by this Subpart, during normal operating hours, for the purpose of determining compliance with this and any other state and federal air pollution control requirements, regulations or law.

**Regulatory Analysis**

| <b>Location<br/>Facility/EU/EP/Process/ES</b> | <b>Regulation</b>  | <b>Condition</b> | <b>Short Description</b>  |
|---|--------------------|------------------|---|
| FACILITY                                      | ECL 19-0301        | 37               | Powers and Duties of the Department with respect to air pollution control |
| FACILITY                                      | 40CFR 63-ZZZZ      | 31               | Reciprocating Internal Combustion Engine (RICE) NESHAP                    |
| FACILITY                                      | 40CFR 68           | 19               | Chemical accident prevention provisions                                   |
| FACILITY                                      | 40CFR 82-F         | 20               | Protection of Stratospheric Ozone - recycling and emissions reduction     |
| FACILITY                                      | 40CFR 97-AAAAA.406 | 32               | Transport Rule (TR) NOx Annual Trading Program Standard Requirements      |
| FACILITY                                      | 40CFR 97-BBBBB.506 | 33               | Transport Rule (TR) NOx Ozone Season Trading Program Standard Requirement |
| FACILITY                                      | 40CFR 97-CCCC.606  | 34               | Transport Rule (TR) SO2 Group 1 Trading Program Standard Requirements     |
| FACILITY                                      | 6NYCRR 200.6       | 1                | Acceptable ambient air quality.   |
| FACILITY                                      | 6NYCRR 200.7       | 10               | Maintenance of equipment.   |
| FACILITY                                      | 6NYCRR 201-1.4     | 38               | Unavoidable noncompliance and violations                                  |
| FACILITY                                      | 6NYCRR 201-1.7     | 11               | Recycling and Salvage   |
| FACILITY                                      | 6NYCRR 201-1.8     | 12               | Prohibition of  |



**New York State Department of Environmental Conservation  
Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

|          |                          |            |   |
|----------|--------------------------|------------|---|
| FACILITY | 6NYCRR 201-3.2(a)        | 13         | reintroduction of collected contaminants to the air     |
| FACILITY | 6NYCRR 201-3.3(a)        | 14         | Exempt Activities - Proof of eligibility                |
| FACILITY | 6NYCRR 201-6             | 21, 35, 36 | Trivial Activities - proof of eligibility               |
| FACILITY | 6NYCRR 201-6.4(a)(4)     | 15         | Title V Permits and the Associated Permit Conditions    |
| FACILITY | 6NYCRR 201-6.4(a)(7)     | 2          | General Conditions - Requirement to Provide Information |
| FACILITY | 6NYCRR 201-6.4(a)(8)     | 16         | General Conditions - Fees                               |
| FACILITY | 6NYCRR 201-6.4(c)        | 3          | General Conditions - Right to Inspect                   |
| FACILITY | 6NYCRR 201-6.4(c)(2)     | 4          | Recordkeeping and Reporting of Compliance Monitoring    |
| FACILITY | 6NYCRR 201-6.4(c)(3)(ii) | 5          | Records of Monitoring, Sampling and Measurement         |
| FACILITY | 6NYCRR 201-6.4(d)(4)     | 22         | Reporting Requirements - Deviations and Noncompliance   |
| FACILITY | 6NYCRR 201-6.4(e)        | 6          | Compliance Schedules - Progress Reports                 |
| FACILITY | 6NYCRR 201-6.4(f)(6)     | 17         | Compliance Certification                                |
| FACILITY | 6NYCRR 202-1.1           | 18         | Off Permit Changes                                      |
| FACILITY | 6NYCRR 202-2.1           | 7          | Required emissions tests.                               |
| FACILITY | 6NYCRR 202-2.5           | 8          | Emission Statements - Applicability                     |
| FACILITY | 6NYCRR 211.1             | 23         | Emission Statements - record keeping requirements.      |
| FACILITY | 6NYCRR 211.2             | 39         | General Prohibitions - air pollution prohibited         |
| FACILITY | 6NYCRR 215.2             | 9          | General Prohibitions - visible emissions limited.       |
| FACILITY | 6NYCRR 225-1             | 24         | Open Fires - Prohibitions                               |
| FACILITY | 6NYCRR 225-1.2(f)        | 25         | Fuel Composition and Use - Sulfur Limitations           |
| FACILITY | 6NYCRR 225-1.2(h)        | 26         | Sulfur-in-Fuel Limitations                              |
| FACILITY | 6NYCRR 227-1.3(a)        | 27         | Sulfur-in-Fuel Limitations                              |
| FACILITY | 6NYCRR 227-2.5(c)        | 28, 29, 30 | Smoke Emission Limitations.                             |
| FACILITY | 6NYCRR 242-1.5           | 40, 41, 42 | Alternative RACT option.                                |
|          |                          |            | CO2 Budget Trading Program - Standard requirements      |

**Applicability Discussion:**



**New York State Department of Environmental Conservation**  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

Mandatory Requirements: The following facility-wide regulations are included in all Title V permits:

ECL 19-0301

This section of the Environmental Conservation Law establishes the powers and duties assigned to the Department with regard to administering the air pollution control program for New York State.

6 NYCRR 200.6

Acceptable ambient air quality - prohibits contravention of ambient air quality standards without mitigating measures

6 NYCRR 200.7

Anyone owning or operating an air contamination source which is equipped with an emission control device must operate the control consistent with ordinary and necessary practices, standards and procedures, as per manufacturer's specifications and keep it in a satisfactory state of maintenance and repair so that it operates effectively

6 NYCRR 201-1.4

This regulation specifies the actions and recordkeeping and reporting requirements for any violation of an applicable state enforceable emission standard that results from a necessary scheduled equipment maintenance, start-up, shutdown, malfunction or upset in the event that these are unavoidable.

6 NYCRR 201-1.7

Requires the recycle and salvage of collected air contaminants where practical

6 NYCRR 201-1.8

Prohibits the reintroduction of collected air contaminants to the outside air

6 NYCRR 201-3.2 (a)

An owner and/or operator of an exempt emission source or unit may be required to certify that it operates within the specific criteria described in this Subpart. All required records must be maintained on-site for a period of 5 years and made available to department representatives upon request. In addition, department representatives must be granted access to any facility which contains exempt emission sources or units, during normal operating hours, for the purpose of determining compliance with this and any other state and federal air pollution control requirements, regulations, or law.

6 NYCRR 201-3.3 (a)

The owner and/or operator of a trivial emission source or unit may be required to certify that it operates within the specific criteria described in this Subpart. All required records must be maintained on-site for a period of 5 years and made available to department representatives upon request. In addition, department representatives must be granted access to any facility which contains trivial emission sources or units subject to this Subpart, during normal operating hours, for the purpose of determining compliance with this and any other state and federal air pollution control requirements, regulations, or law.

6 NYCRR Subpart 201-6

This regulation applies to those terms and conditions which are subject to Title V permitting. It establishes the applicability criteria for Title V permits, the information to be included in all Title V permit applications as well as the permit content and terms of permit issuance. This rule also specifies the compliance, monitoring, recordkeeping, reporting, fee, and procedural requirements that need to be met to obtain a Title V permit, modify the permit and demonstrate conformity with applicable requirements as listed in the Title V permit. For permitting purposes, this rule specifies the need to identify and describe all emission units, processes and products in the permit application as well as providing the Department the authority to



**New York State Department of Environmental Conservation**  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

include this and any other information that it deems necessary to determine the compliance status of the facility.

6 NYCRR 201-6.4 (a) (4)

This mandatory requirement applies to all Title V facilities. It requires the permittee to provide information that the Department may request in writing, within a reasonable time, in order to determine whether cause exists for modifying, revoking and reissuing, or terminating the permit or to determine compliance with the permit. The request may include copies of records required to be kept by the permit.

6 NYCRR 201-6.4 (a) (7)

This is a mandatory condition that requires the owner or operator of a facility subject to Title V requirements to pay all applicable fees associated with the emissions from their facility.

6 NYCRR 201-6.4 (a) (8)

This is a mandatory condition for all facilities subject to Title V requirements. It allows the Department to inspect the facility to determine compliance with this permit, including copying records, sampling and monitoring, as necessary.

6 NYCRR 201-6.4 (c)

This requirement specifies, in general terms, what information must be contained in any required compliance monitoring records and reports. This includes the date, time and place of any sampling, measurements and analyses; who performed the analyses; analytical techniques and methods used as well as any required QA/QC procedures; results of the analyses; the operating conditions at the time of sampling or measurement and the identification of any permit deviations. All such reports must also be certified by the designated responsible official of the facility.

6 NYCRR 201-6.4 (c) (2)

This requirement specifies that all compliance monitoring and recordkeeping is to be conducted according to the terms and conditions of the permit and follow all QA requirements found in applicable regulations. It also requires monitoring records and supporting information to be retained for at least 5 years from the time of sampling, measurement, report or application. Support information is defined as including all calibration and maintenance records and all original strip-chart recordings for continuous monitoring instrumentation, and copies of all reports required by the permit.

6 NYCRR 201-6.4 (c) (3) (ii)

This regulation specifies any reporting requirements incorporated into the permit must include provisions regarding the notification and reporting of permit deviations and incidences of noncompliance stating the probable cause of such deviations, and any corrective actions or preventive measures taken.

6 NYCRR 201-6.4 (d) (5)

This condition applies to every Title V facility subject to a compliance schedule. It requires that reports, detailing the status of progress on achieving compliance with emission standards, be submitted semiannually.

6 NYCRR 201-6.4 (e)

Sets forth the general requirements for compliance certification content; specifies an annual submittal frequency; and identifies the EPA and appropriate regional office address where the reports are to be sent.

6 NYCRR 201-6.4 (f) (6)

This condition allows changes to be made at the facility, without modifying the permit, provided the changes do not cause an emission limit contained in this permit to be exceeded. The owner or operator of



**New York State Department of Environmental Conservation**  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

the facility must notify the Department of the change. It is applicable to all Title V permits which may be subject to an off permit change.

6 NYCRR 202-1.1

This regulation allows the department the discretion to require an emission test for the purpose of determining compliance. Furthermore, the cost of the test, including the preparation of the report are to be borne by the owner/operator of the source.

6 NYCRR 202-2.1

Requires that emission statements shall be submitted on or before April 15th each year for emissions of the previous calENDar year.

6 NYCRR 202-2.5

This rule specifies that each facility required to submit an emission statement must retain a copy of the statement and supporting documentation for at least 5 years and must make the information available to department representatives.

6 NYCRR 211.2

This regulation limits opacity from sources to less than or equal to 20 percent (six minute average) except for one continuous six-minute period per hour of not more than 57 percent opacity.

6 NYCRR 215.2

Except as allowed by section 215.3 of 6 NYCRR Part 215, no person shall burn, cause, suffer, allow or permit the burning of any materials in an open fire.

40 CFR Part 68

This Part lists the regulated substances and there applicability thresholds and sets the requirements for stationary sources concerning the prevention of accidental releases of these substances.

40 CFR Part 82, Subpart F

Subpart F requires the reduction of emissions of class I and class II refrigerants to the lowest achievable level during the service, maintenance, repair, and disposal of appliances in accordance with section 608 of the Clean Air Act AmENDments of 1990. This subpart applies to any person servicing, maintaining, or repairing appliances except for motor vehicle air conditioners. It also applies to persons disposing of appliances, including motor vehicle air conditioners, refrigerant reclaimers, appliance owners, and manufacturers of appliances and recycling and recovery equipment. Those individuals, operations, or activities affected by this rule, may be required to comply with specified disposal, recycling, or recovery practices, leak repair practices, recordkeeping and/or technician certification requirements.

**Facility Specific Requirements**

In addition to Title V, HILLBURN SUBSTATION has been determined to be subject to the following regulations:

40 CFR 97.406

This condition provides the general requirements for implementing EPAs Transport Rule (TR) 40 CFR Part 97, Subpart AAAAA; intended to reduce the interstate transport of fine particulate matter and ozone. This particular condition requires facilities to measure and report their emissions of Nitrogen Oxide (NOx) and to hold TR annual NOx allowances sufficient to cover these emissions. Commonly referred to as a budget trading program, each State has an established 'budget' of emissions that are distributed or sold to facilities, which, in turn, can only emit as much as they hold in allowances.



New York State Department of Environmental Conservation  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

40 CFR 97.506

This condition provides the general requirements for implementing EPAs Transport Rule (TR) 40 CFR Part 97, Subpart BBBBB; intended to reduce the interstate transport of fine particulate matter and ozone. This particular condition requires facilities to measure and report their emissions of Nitrogen Oxide (NOx) during the ozone season (May through September) and to hold TR ozone season NOx allowances sufficient to cover these emissions. Commonly referred to as a budget trading program, each State has an established 'budget' of emissions that are distributed or sold to facilities, which, in turn, can only emit as much as they hold in allowances.

40 CFR 97.606

This condition provides the general requirements for implementing EPAs Transport Rule (TR) 40 CFR Part 97, Subpart CCCCC; intended to reduce the interstate transport of fine particulate matter and ozone. This particular condition requires facilities to measure and report their emissions of sulfur dioxide (SO2) annually and to hold TR annual SO2 allowances sufficient to cover these emissions. Commonly referred to as a budget trading program, each State has an established 'budget' of emissions that are distributed or sold to facilities, which, in turn, can only emit as much as they hold in allowances.

40 CFR Part 63, Subpart ZZZZ

The facility owns a natural gas-fired emergency generator that, according to Table 2d of Subpart ZZZZ of Part 63—Requirements for Existing Stationary RICE Located at Area Sources of HAP Emissions, is subject to the following practices:

- a. Change oil and filter every 500 hours of operation or annually, whichever comes first;
- b. Inspect spark plugs every 1,000 hours of operation or annually, whichever comes first, and replace as necessary; and
- c. Inspect all hoses and belts every 500 hours of operation or annually, whichever comes first, and replace as necessary.

DEC has declined delegation of this regulation (40 CFR 63 ZZZZ), however, the permit contains a condition that outlines the above requirements.

6 NYCRR 211.1

This regulation requires that no person shall cause or allow emissions of air contaminants to the outdoor atmosphere of such quantity, characteristic or duration which are injurious to human, plant or animal life or to property, or which unreasonably interfere with the comfortable enjoyment of life or property.



**New York State Department of Environmental Conservation  
Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

6 NYCRR 225-1.2 (f)

Sulfur-in-fuel limitations for the purchase of #2 heating oil on or after July 1, 2012.

6 NYCRR 225-1.2 (h)

Sulfur-in-fuel limitation for the firing of distillate oil on or after July 1, 2016.

6 NYCRR 227-1.3 (a)

This regulation prohibits any person from operating a stationary combustion installation which emits smoke equal to or greater than 20% opacity except for one six-minute period per hour of not more than 27% opacity.

6 NYCRR 227-2.5 (c)

This provision allows the owner or operator to demonstrate that the applicable presumptive RACT emission limit in section 227-2.4 of this Subpart is not economically or technically feasible. Based on this determination the Department is allowed to set a higher emission source specific emission limit.

6 NYCRR 242-1.5

This regulation requires that the facility hold enough carbon dioxide allowances in their carbon dioxide budget at least equal to the amount of carbon dioxide emitted from the facility each year.

6 NYCRR Subpart 225-1

This Subpart regulates the sulfur-in-fuel contents of fuel oils and solid fuels.

**Compliance Certification**

**Summary of monitoring activities at HILLBURN SUBSTATION:**

| <b>Location<br/>Facility/EU/EP/Process/ES</b> | <b>Cond No.</b> | <b>Type of Monitoring</b>             |
|---|-----------------|---------------------------------------|
| FACILITY                                      | 31              | record keeping/maintenance procedures |
| FACILITY                                      | 32              | record keeping/maintenance procedures |
| FACILITY                                      | 33              | record keeping/maintenance procedures |
| FACILITY                                      | 34              | record keeping/maintenance procedures |
| FACILITY                                      | 5               | record keeping/maintenance procedures |





**New York State Department of Environmental Conservation**  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**

|          |    |   |
|----------|----|---|
| FACILITY | 6  | record keeping/maintenance procedures                           |
| FACILITY | 7  | record keeping/maintenance procedures                           |
| FACILITY | 24 | record keeping/maintenance procedures                           |
| FACILITY | 25 | work practice involving specific operations                     |
| FACILITY | 26 | work practice involving specific operations                     |
| FACILITY | 27 | monitoring of process or control device parameters as surrogate |
| FACILITY | 28 | work practice involving specific operations                     |
| FACILITY | 29 | intermittent emission testing                                   |
| FACILITY | 30 | intermittent emission testing                                   |
| FACILITY | 41 | record keeping/maintenance procedures                           |
| FACILITY | 42 | record keeping/maintenance procedures                           |

**Basis for Monitoring**

This permit action constitutes a renewal of the facility's Air Title V permit. No changes have been made to the facility's emission limits. The Hillburn Gas Turbine is a peak generating station which consists of one gas turbine rated at 512 MMBtu/hr that may fire natural gas, jet fuel A, distillate oil and biodiesel and one natural gas-fired emergency generator rated at 45 kW.

Hillburn is considered a major facility for Oxides of Nitrogen (NOx) and Carbon Monoxide (CO) and is therefore subject to Title V requirements under 6 NYCRR Part 201-6. The facility is located in Hillburn, which is classified as a Severe Non-Attainment Area for Ozone where the major threshold for NOx is 25 tons per year and for CO is 100 tons per year.

A single source State Implementation Plan (SIP) revision is required to account for the case-by-case NOx variance limit developed under the Reasonably Available Control Technology (RACT) for Major Facilities of NOx requirements of 6 NYCRR Part 227-2.5. The facility has been operating under the previously approved NOx emission limits of 300 ppmvd @ 15 % O2 when firing fuel oil (Condition 30) and 191 ppmvd @ 15 % O2 when firing natural gas (Condition 29). Both of these limits apply during the entire year, not just the ozone season. An updated NOx RACT Plan was submitted and approved in March 2016. The plan analyzes several control options to decide whether they are technically and economically feasible as outlined in the RACT guidance document, DAR-20: Economic and Technical Analysis for Reasonably Available Control Technology (RACT) Networks. Both Selective Catalytic Reduction and Selective Non-Catalytic Reduction were found to be technically infeasible based on the age of the current unit. The plan highlighted major issues associated with an add-on SCR for older turbines:

- Backpressure increases may result in operating mode failures and flameouts.
- Longer unit startups will result due to the necessity to heat the additional physical mass of the SCR and catalyst beds. This means increased fuel consumption and greater emissions potential of unburned hydrocarbons and greenhouse gases.
- A turbine system with an SCR will require a CEMS system to operate and monitor the turbines emissions performance. Such a system is expensive and by its design and operational criteria, may need extensive and costly fabrication, installation and startup coordination with the combustion system in order to perform correctly.
- Even slight improper injection of ammonia into the SCR can result in emissions of the brown plume often associated with SCR/CEM operational problems.
- SCR operation may significantly increase formation and emission of very fine particles.



**New York State Department of Environmental Conservation**  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**  
**Renewal Number: 3**  
**07/13/2016**

A water injection system was found to be the only technically viable option, however the economic analysis showed that the cost per ton would exceed the cost threshold provided in DAR-20, converted to 2016 dollars. The analysis used a cap of 945 hours of turbine operation per year. This annual cap on hours was added to the permit as a condition (Condition 28) to ensure that the cost threshold will not be exceeded, assuming natural gas is the primary fuel and oil is used only during infrequent periods of gas interruption.

The facility also owns a natural gas-fired emergency generator that, according to Table 2d of Subpart ZZZZ of Part 63—Requirements for Existing Stationary RICE Located at Area Sources of HAP Emissions, is subject to the following practices:

- a. Change oil and filter every 500 hours of operation or annually, whichever comes first;
- b. Inspect spark plugs every 1,000 hours of operation or annually, whichever comes first, and replace as necessary; and
- c. Inspect all hoses and belts every 500 hours of operation or annually, whichever comes first, and replace as necessary.

DEC has declined delegation of this regulation (40 CFR 63 ZZZZ), however, the permit contains a condition (Condition 31) that outlines the above requirements.

The ability to fire fuel oil in the turbine requires the facility to comply with the sulfur content limitations listed in 6 NYCRR Part 225-1.2. Distillate fuel oil being purchased is limited to a sulfur content of 0.0015% by weight. Distillate fuel oil with a sulfur content higher than this limit, but still within the previous limit of 1.5% by weight, is allowed to be burned up until July 1, 2016, according to 6 NYCRR Part 225-1.2(h). These requirements are outlined in Conditions 25 and 26.

Opacity from the combustion sources is regulated under 6 NYCRR Part 227-1.3 (Condition 27). This facility must not operate any stationary combustion installation which exhibits greater than 20 percent opacity (six minute average), except for one six-minute period per hour of not more than 27 percent opacity.

Hillburn is subject to the Regional Greenhouse Gas Initiative (RGGI) requirements of 6 NYCRR Part 242, a budget program for CO<sub>2</sub>. Potential to emit calculations for Hazardous Air Pollutants (HAPs) show a value of 3.2 tons per year, placing the facility below the major source threshold for HAPs. Accordingly, the Stationary Combustion Turbine NESHAP under 40 CFR Part 63 Subpart YYY does not apply. Accidental chemical releases are covered under the requirements of 40 CFR Part 68. The permit also includes reference to 40 CFR Part 82, Subpart F which covers the protection of the stratospheric ozone through recycling and reducing class I and class II refrigerant emissions.

The facility is subject to the Cross-State Air Pollution Rule (CSAPR) regulations under the following subparts of 40 CFR Part 97: AAAAA, BBBBB and CCCCC. CSAPR regulates both NO<sub>x</sub> and sulfur dioxide (SO<sub>2</sub>) during the entire year.



**New York State Department of Environmental Conservation**  
**Permit Review Report**

**Permit ID: 3-3926-00059/00003**

**Renewal Number: 3**

**07/13/2016**