New York 2023 Vibrio parahaemolyticus Control Plan (VpCP)

Purpose:

The *Vibrio parahaemolyticus* (Vp) Control Plan (VpCP) for 2023 has been updated to clarify and include postharvest handling, time to temperature controls, and recordkeeping requirements that apply to harvesters and shippers in the designated VpCP shellfish harvest areas and for receipt of hard clams and oysters for food consumption under the VpCP, as applicable. These shellfish handling and time to temperature (cooling) requirements are intended to reduce the potential for postharvest growth of Vp in hard clams and oysters and risk of Vp illness from consumption of raw or partially cooked hard clams and oysters harvested in the Vp control area. The number of Vp illnesses linked to New York shellfish have been limited to sporadic illnesses, if any each year, since implementation of these postharvest handling and time to temperature (cooling) requirements. The 2023 VpCp provides Vibrio control measures that have been effective at reducing Vp illnesses and ensuring protection of public health for shellfish consumers. This plan does not apply to the handling of seed (sub-marketable) oysters or clams under aquaculture permits.

Harvest Areas included in the *Vp* Control Plan:

The following shellfish harvest areas are included in New York State's *Vp*CP for 2023: all of the normally certified areas of **NS1**, **NS2**, **NS3** and that portion of **LS1** lying west of Eatons Neck Point (Town of Huntington). The *Vp*CP applies to commercial harvest of hard clams and oysters for food consumption in these designated harvest areas.

Effective Dates for the *Vp* Control Plan: May 1 through September 30

Permit Conditions for Diggers and Shippers under the *Vp* Control Plan:

Regulations in 6 NYCRR, Part 42 "Sanitary Control of Shellfish" allow the Department to attach conditions to any permit issued pursuant to article 13 of the ECL.

§42.5 Conditions of a permit (a) Any permit issued pursuant to article 13 of the Environmental Conservation Law or this Part may be issued with conditions. Conditions may be attached as may be necessary to assure that the public health, safety and welfare of the people of the State of New York are protected and that the intent and purposes of this Part will be carried out. Facilities, buildings, structures, equipment and conveyances used for activities described in this Part shall be in compliance with the applicable provisions of this Part and shall be approved by the department prior to the issuance of a permit.

- I. **Shellfish Harvester (Digger) Requirements:** The following permit requirements for Shellfish Harvesters (Diggers) taking hard clams and oysters for food consumption from the harvest areas identified above under the 2023 *Vp*CP shall apply:
 - a. Shellfish harvesters working in shellfish lands specified in a VpCP must adhere to all harvesting and handling requirements included in the VpCP.
 - b. All harvesters shall maintain a log book that indicates the common name of hard clams and oysters harvested, quantities (net weights, numerical counts or standard measures) of shellfish harvested, the harvest date, an identification of the *Vp*CP harvest areas from which shellfish were harvested, time of harvest and the names and permit

- numbers of all receivers of shellstock (identify disposition of shellfish). The log book must be completed prior to landing shellfish on a daily basis and must be made immediately available to the Department or an enforcement officer upon request.
- c. Hard clams and oysters harvested for food consumption from any certified areas under the *Vp*CP (**NS1**, **NS2**, **NS3** and **LS1**, west of Eatons Neck Point) must be immediately culled and placed under temperature control through icing, mechanical refrigeration maintained at 33°F (0.6°C) to 45°F (7.2°C) or other cooling method approved by the Department immediately upon commencement of the <u>time of harvest</u>. For this condition, *time of harvest* begins when each lot of hard clams or oysters is taken from the water and are no longer submerged. *Time of harvest* must be written in indelible ink on each tag and the tag must be affixed to the container prior to the placement of any hard clams and/or oysters into the container.
- d. All oysters and/or hard clams shall be immediately culled and placed under temperature control (cooling) throughout the harvest day once the *time of harvest* (start of harvest) begins. Once a container has been completely filled as intended, a new *time of harvest* begins when the next lot of shellfish is removed from the water.
- e. Any ice used must be of drinking water quality (potable water) or from an approved source. Saltwater used in an ice slurry shall only be from the certified harvest area where the lot of clams or oysters was harvested.
- f. Hard clams and oysters shall not be placed or held in containers that are not self-draining. Under no circumstances shall shellfish be allowed to sit in standing or stagnant water. This provision does not apply to placement of shellfish in an ice slurry for rapid cooling of shellfish when the water temperature of the ice slurry is less than or equal to 45°F (7.2°C). Water used for the production of an ice slurry must be obtained from the same certified shellfish harvest area where the shellfish were taken (harvested).
- g. From **May 1 through October 31**, both dates inclusive, all hard clams and oysters harvested from the *Vp*CP harvest areas must be **shaded** from direct sunlight at all times, from the *time of harvest* while onboard the vessel and during transport in any boat, vehicle or other means of conveyance from the harvest area to the original dealer.
- h. All hard clams and oysters harvested from LS1 west of Eatons Neck Point shall be tagged or labeled LS1 West; all hard clams and oysters harvested from LS1 east of Eatons Neck Point shall be tagged or labeled LS1 East. Hard clams and oysters harvested from LS1 West **shall not be comingled** with hard clams or oysters harvested from LS1 East.
- i. *Time of harvest* must be identified on your shellfish harvester tag(s) and harvest log. All shellfish tags must be fully completed prior to leaving the area of harvest.
- j. All oysters and hard clams must be cooled to an internal temperature of 60°F (15.6°C) or less prior to sale to the original dealer.
- k. All shellfish must be delivered to a certified dealer in Suffolk or Nassau County on the same day of harvest.

- 1. The Department shall have the right to inspect any facility, building, structure, property or conveyance used for any activity undertaken by the permittee pursuant to this permit and as described in 6 NYCRR Part 42.
- m. The Department shall have the right to take samples, without payment, of any shellfish, water, chemicals, food ingredients and other substances for examinations as required pursuant to 6 NYCRR.
- n. The Department shall have the right to inspect and/or copy any tags, labels, harvester logs, shipping invoices or other records required to be kept as a requirement of this permit and pursuant to 6 NYCRR Part 42.
- o. The violation of any conditions of the shellfish digger's permit or related provision of 6 NYCRR Part 42 may result in permit modification, suspension, or revocation and/or seizure of any lot, quantity or shipment of shellfish and/or related materials associated with such violation.
- p. The shellfish digger's permit shall be made available for inspection by the Department at all times from the date of issue through the date of expiration and while conducting any related activity described in 6 NYCRR Part 42 or any applicable sections of the Environmental Conservation Law.
- II. **Digger/Shipper (D-Shipper) Requirements:** In addition to the requirements identified above for shellfish diggers, this requirement applies to all digger/shippers (D-Shippers) who are authorized to ship shellstock which they have legally harvested from shellfish lands covered by the VpCP.

All shellfish distributed to anyone other than the original dealer, must be cooled to an internal temperature of 50°F (10°C) prior to distribution and must include a shipping document indicating:

Date and time of shipment and temperature of shellstock, including initials.

- III. **Shellfish Shipper Requirements:** The following permit requirements for Shellfish Shipper Permits for the receipt of hard clams and oysters from the *Vp* control plan harvest areas, shellfish handling, storage, transportation, tagging, record keeping and related requirements shall apply:
 - a. The permittee shall be in compliance with the applicable shellfish handling, storage, transportation, tagging or labeling, record keeping and requirements for the shellfish activity or activities required for the *Vp*CP.
 - b. During the period May 1 through September 30, both dates inclusive, all hard clams and oysters received from harvesters from harvest areas **NS1**, **NS2**, **NS3** or that portion of **LS1 west of Eatons Neck Point** (Town of Huntington) will be rejected if the shellstock temperature at receiving is greater than 60°F (15.6°C) or if the shellfish harvester tag does not include the *time of harvest*. A record of the internal temperature (center of a lot/container of the shellstock) at time of receipt and time received is also required. All hard clams and oysters received from harvesters must include the *time of harvest* on harvester tags and must be kept as part of your shellfish receiving records.

- c. All hard clams and oysters received from harvesters from harvest areas **NS1**, **NS2**, **NS3** or that portion of **LS1 west of Eatons Neck Point** (Town of Huntington) must be cooled to a temperature of 50°F (10°C) or below within 10 hours or less of *time of receipt* and prior to being shipped.
- d. All hard clams and oysters received from harvesters that were harvested from LS1 west of Eatons Neck Point shall be tagged or labeled LS1 West, NY; all hard clams and oysters received from harvesters that have been harvested from LS1 east of Eatons Neck Point shall be tagged or labeled LS1 East, NY. Hard clams and oysters harvested from LS1 West shall not be comingled with hard clams or oysters harvested from LS1 East.
- e. Shellstock shall not be shrink-wrapped prior to it reaching the temperature of 50°F (10°C) or below.
- f. All shellfish received from harvesters must be delivered to a certified shellfish dealer in Suffolk or Nassau County on the same day of harvest.
- g. Other harvest areas may be added during 2023 if it is determined that the source of shellfish has been linked to *Vp* illnesses.
- h. The Department shall have the right to inspect any facility, building, structure, property or conveyance used for any activity undertaken pursuant to this permit as described in 6 NYCRR Part 42.
- i. The Department shall have the right to take samples, without payment, of any shellfish, water, chemicals, food ingredients and other substances for examinations as required under this permit and pursuant to 6 NYCRR Part 42.
- j. The Department shall have the right to inspect and/or copy any hazard analysis and hazard control plans, hazard control plan records, sanitation records, tags, labels, shipping or receiving invoices, bills of lading or other records required to be kept pursuant to 6 NYCRR Part 42.
- k. The violation of any conditions of the shellfish shipper's permit or provision of 6 NYCRR Part 42 may result in permit modification, suspension, or revocation and/or seizure of any lot, quantity or shipment of shellfish and/or related materials associated with such violation.
- 1. The shellfish shipper's permit shall be made available for inspection by the Department at all times from the date of issue through the date of expiration and during conducting of any related activity described in 6 NYCRR Part 42 and any applicable sections of the Environmental Conservation Law.
- m. Shellstock must be cooled to an internal temperature of 50°F (10°C) prior to distribution and must be accompanied by a shipping document indicating:
 - a. Date and time of shipment and temperature of shellstock at the time of shipment, including initials.

Shellfish received without a proper shipping document must be rejected.

- n. Shellfish receiving records (a HACCP record) must include date, time and shellstock temperature (center of a lot/container of the shellstock) when received.
- IV. **Shellfish Shipper Wet Storage Requirements:** Shellfish Shipper Wet Storage Permits issued includes an additional condition to the wet storage permit that requires that, "for the period May 1 through September 30, oysters and hard clams harvested from NS1, NS2, NS3 or LS1 West (west of Eaton's Neck Point), shall not be held in the approved water storage facilities unless the storage water temperature is equal to or less than 45°F (7.2°C) pursuant to Condition No. 5 of the shellfish dealer permit conditions and the water storage permit."
 - V. NYSDEC will provide harvesters and shippers with information about shellfish-related *Vp* illnesses and advise them about the permit requirements for post-harvest handling and time-temperature controls to reduce *Vp* in shellfish that will be required for 2023 through email communications, information on DEC's website and at NYS Shellfish Advisory Committee meetings, as appropriate.

VI. Enforcement:

- a. The Division of Marine Resources Shellfisheries Bureau shall advise the NYSDEC Division of Law Enforcement about the conditions that have been added to Shellfish Diggers and Shellfish Shippers permits that apply to the *Vp*CP for 2023.
- b. Representatives of the NYSDEC Division of Law Enforcement shall conduct periodic unannounced inspections at harvest sites, common landing sites and wholesale dealer facilities to determine compliance with digger and shipper permit conditions.
- c. Representatives of the NYSDEC Division of Marine Resources, Shellfish Inspection and Management Units, shall conduct periodic unannounced inspections at common landing sites and wholesale dealer and processor facilities, as appropriate, to determine compliance with digger and shipper permit conditions.
- d. All shellfish harvested under this plan shall be subject to embargo and/or disposal if found to be significantly time/temperature abused and non-compliant with permit requirements, HAACP Plans or any other requirements of 6 NYCRR Part 42, "Sanitary Control of Shellfish."
- e. Failure of shippers and processors to maintain compliance with permit requirements, HACCP Plans and any other requirements of 6 NYCRR Part 42, "Sanitary Control of Shellfish" may result in enforcement action up to and including revocation of permits in accordance with 6 NYCRR §175.5 or 6NYCRR Part 39, applicable.

VII. Response to Outbreaks of Shellfish Related Illness:

- a. In the event that oysters and/or hard clams are epidemiologically linked to a food borne illness outbreak caused by *Vibrio parahaemolyticus*, NYSDEC shall determine the number of laboratory confirmed cases epidemiologically associated with the implicated area and the span of time for the illnesses. NYSDEC shall take appropriate action to protect public health consistent with the requirements of the 2019 NSSP Model Ordinance and State regulations as follows:
 - 1. If it is determined that a closure of the harvest area is required, the NYSDEC shall designate the implicated area as uncertified for the harvest of oysters and/or

hard clams, as appropriate, under the emergency authority of 6 NYCRR sections 42.17 and 47.4.

- 2. The NYSDEC Shellfish Inspection Unit will notify all receiving states and the FDA that a potential health risk is associated with shellfish from the implicated harvest area as required under the NSSP's Model Ordinance.
- 3. As soon as it has been accurately determined, the NYSDEC Shellfish Inspection Unit shall advise the FDA and receiving states which dealers have shipped shellfish from the implicated area during the 21 days prior to the outbreak.
- 4. If deemed necessary, the NYSDEC Inspection Unit shall promptly recall any shellfish from the implicated area remaining in the distribution system using the recall procedure of the NYSDEC Shellfish Inspection Unit.
- b. If a harvest area closure is necessary, the implicated area shall remain closed for periods consistent with the 2019 NSSP Model Ordinance.
- c. If the number of confirmed *Vp* cases exceed ten (10) illnesses in thirty (30) days or four (4) cases from a single harvest date from the implicated area, the following requirements must be met prior to reopening the area to harvest:
 - 1. Until monitoring of replicate shellfish samples from indicator stations in the implicated area show total *Vp* levels are <1,000 MPN/g or equivalent of <1,000 CFU/g, and *tdh*+ *Vp* and *trh*+ *Vp* levels are <10MPN/g, or 1. No *tdh*+/*trh*+ colonies on both replicate plates (<10, <10 *Vp* CFU/g); or 2. One *tdh*+/*trh*+ on one replicate plate, with the second replicate plate having no *tdh*+/*trh*+ colonies (10, <10 *Vp* CFU/g) in three (3) consecutive samples consistent with protocol for previous *Vp* monitoring; or
 - 2. Until environmental conditions (air and water temperatures) in the harvest area are no longer conducive to unsafe levels of *Vp* in shellfish.

Definitions

Adequately Iced means that the amount and application of the ice is sufficient to ensure that immediate cooling begins and continues for all shellfish. To accomplish this oysters and clams shall be placed in appropriate containers that allow drainage of standing water, and

- Adequate icing requires that bags or shellfish are completely surrounded by ice. If shellfish are in bags, the bags shall be mesh or other breathable material.
- If ice slurry is used and the shellfish are submerged, then the presence of ice in the slurry indicates adequate icing when the temperature of the ice slurry is less than or equal to 45°F (7.2°C). Only water from approved (certified) waters where shellfish were taken (harvested) may be used to constitute the slurry.
- All ice used to cool shellfish must originate from approved sources of potable water, as established under the NSSP.

Shaded means that measures are taken to prevent oysters and hard clams from direct exposure to sunlight that might cause a significant increase in post-harvest growth of *Vibrio* bacteria due to an increase in temperature.

Internal Temperature means the external temperature of the shell of the animal, at the center of a packaged mass of shellstock (box, sack, bag, etc.).

Time of Harvest (Start of Harvest) begins when the first shellstock in a lot is taken from the water or, in the case of intertidal harvest, the time of first exposure; a.m. or p.m. must be noted. Once a container is completely filled as intended, a new **time of harvest** begins when the next lot of shellstock is removed from the water.

Lot of Shellstock means a single type of bulk shellstock or containers of shellstock of no more than one day's harvest from a single defined growing area gathered by one or more harvesters. A lot may also be used by a harvester to segregate the harvest and cooling times and intended uses of shellstock for the purposes of complying with time to temperature requirements.

Trip Records means a form of written documentation that includes the harvest area, harvester permit number and the date and time of each lot of shellfish harvested. The digger's tag satisfies these requirements provided that all information as required is included on the tag.

The NYSDEC Division of Marine Resources, Shellfisheries Bureau will review this Plan on an annual basis and revise it as needed to maintain compliance with the National Shellfish Sanitation Program's Model Ordinance.