

New York State Department of Environmental Conservation

Permit Review Report

Permit ID: 9-1402-00154/00007 Renewal Number: 1



01/29/2007

Facility Identification Data

Name: BIRD ISLAND STP
Address: 90 WEST FERRY ST
BUFFALO, NY 14213-7999

Owner/Firm

Name: BUFFALO SEWER AUTHORITY
Address: 1038 CITY HALL
BUFFALO, NY 14202-3310, USA
Owner Classification: Corporation/Partnership

Permit Contacts

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Permit Description

Introduction

The Title V operating air permit is intended to be a document containing only enforceable terms and conditions as well as any additional information, such as the identification of emission units, emission points, emission sources and processes, that makes the terms meaningful. 40 CFR Part 70.7(a)(5) requires that each Title V permit have an accompanying "...statement that sets forth the legal and factual basis for the draft permit conditions". The purpose for this permit review report is to satisfy the above requirement by providing pertinent details regarding the permit/application data and permit conditions in a more easily understandable format. This report will also include background narrative and explanations of regulatory decisions made by the reviewer. It should be emphasized that this permit review report, while based on information contained in the permit, is a separate document and is not itself an enforceable term and condition of the permit.

Summary Description of Proposed Project

This permit is a title V renewal. The permit is essentially the same with some minor changes to monitoring descriptions. The Permit also addresses the requirements for Compliance Assurance

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Monitoring per 40 cfr part 64. Additional flow measurements to the sieve trays and scrubbers are required to insure proper operation of the control equipment. Also a stack test once per permit term , within the first year of the permit , is required for particulate to demonstrate compliance with New Source Performance Standards, NSPS, subpart O and to verify the monitoring parameters established in this permit.

Attainment Status

BIRD ISLAND STP is located in the town of BUFFALO in the county of ERIE. The attainment status for this location is provided below. (Areas classified as attainment are those that meet all ambient air quality standards for a designated criteria air pollutant.)

Criteria Pollutant	Attainment Status
Particulate Matter (PM)	ATTAINMENT
Particulate Matter < 10µ in diameter (PM10)	ATTAINMENT
Sulfur Dioxide (SO2)	ATTAINMENT
Ozone*	MARGINAL NON-ATTAINMENT
Oxides of Nitrogen (NOx)**	ATTAINMENT
Carbon Monoxide (CO)	ATTAINMENT

* Ozone is regulated in terms of the emissions of volatile organic compounds (VOC) and/or oxides of nitrogen (NOx) which are ozone precursors.

** NOx has a separate ambient air quality standard in addition to being an ozone precursor

Facility Description

The Buffalo Sewer Authority (BSA) operates a Class A Special Wastewater Treatment Facility that discharges into the international boundary water of the Niagara River. The facility services the Buffalo Area and adjoining suburbs through a combined collection system of over 844 miles of trunk and lateral sewer lines.

The BSA treats approximately 60 billion gallons of wastewater annually. Primary treatment facilities were placed into service in 1938. Full secondary treatment facilities were added and placed into service in 1981. The plant was designed around an average flow of 180 million gallons per day (MGD) with a peak collection system flow of 563 MGD and a peak secondary flow of 360 MGD. (Peak collection system flow as of this renewal application is 600 MGD.)

Wastewater treatment is accomplished via the following processes: influent screening with coarse bar



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screens, raw wastewater pumping, screening with fine bar screens, grit removal, primary sedimentation, primary settled wastewater pumping, conventional activated sludge treatment, final clarification and disinfection.

Waste activated sludge and primary sludge is pumped to the solids handling facilities. Sludge processing at BSA includes: dissolved air flotation thickeners, sludge digestion, sludge mixing tanks, belt filter presses and centrifuge for sludge dewatering, and incineration via any of the three multiple hearth furnaces. Ash is disposed by landfilling. The plant is also capable of landfilling the dewatered sludge.

Permit Structure and Description of Operations

The Title V permit for BIRD ISLAND STP is structured in terms of the following hierarchy: facility, emission unit, emission point, emission source and process.

A facility is defined as all emission sources located at one or more adjacent or contiguous properties owned or operated by the same person or persons under common control. The facility is subdivided into one or more emission units (EU). Emission units are defined as any part or activity of a stationary facility that emits or has the potential to emit any federal or state regulated air pollutant. An emission unit is represented as a grouping of processes (defined as any activity involving one or more emission sources (ES) that emits or has the potential to emit any federal or state regulated air pollutant). An emission source is defined as any apparatus, contrivance or machine capable of causing emissions of any air contaminant to the outdoor atmosphere, including any appurtenant exhaust system or air cleaning device. [NOTE: Indirect sources of air contamination as defined in 6 NYCRR Part 203 (i.e. parking lots) are excluded from this definition]. The applicant is required to identify the principal piece of equipment (i.e., emission source) that directly results in or controls the emission of federal or state regulated air pollutants from an activity (i.e., process). Emission sources are categorized by the following types:

- combustion - devices which burn fuel to generate heat, steam or power
- incinerator - devices which burn waste material for disposal
- control - emission control devices
- process - any device or contrivance which may emit air contaminants that is not included in the above categories.

BIRD ISLAND STP is defined by the following emission unit(s):

Emission unit U00002 - Emission unit U0002 is known as the main stack at the Buffalo Sewer Authority. There are seven emission sources associated with this emission unit. U00002 exhausts emissions from three auxiliary steam generating boilers, three sludge incinerators and the ash handling system. The main stack is located at the main equipment building.

Emission unit U00002 is associated with the following emission points (EP):

000CA, 000CB, 000CC, 0INC1, 0INC2, 0INC3, ASHHA

It is further defined by the following process(es):

Process: ASH is located at Building MEB - Ash handling system for incinerators. Ash pneumatically conveyed to a silo, air separated and cleaned via a spray tower before exiting the main stack.

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Process: BOI is located at FIRST FLOOR, Building MEB - The boilers supply building heating, hot water, and heated circulating water for the digesters. Each boiler has a rated heat input of 51.2 million btu/hr. Auxiliary equipment for the boilers includes air handling equipment, high pressure air compressors, storage tanks, protected water equipment for distribution to the plant, water softening and water conditioning equipment. Each boiler is fueled by natural gas. #3 boiler can be fueled by digester gas. This process is for emission points Ca, Cb, and Cc.

Process: INC is located at FIRST FLOOR, Building MEB - Sludge incineration is handled by three twelve hearth furnaces each with a rated capacity to burn 337 tons/day of filter sludge cake at 80% moisture. Each furnace is a separate and complete unit with flue gas scrubbers, afterburner, ash handling, waste heat boilers, and associated equipment. This process is for emission points inc1, inc2, and inc3.

Emission unit U00003 - This emission unit consists of four waste gas burners for the sludge digesters. The sludge digesters system stores methane gas for the sludge incinerators. The excess methane is burned in the waste gas burners.

Emission unit U00003 is associated with the following emission points (EP):
00SD1, 00SD2, 00SD3, 00SD4

It is further defined by the following process(es):

Process: SDI is located at FIRST FLOOR, Building SDR - The BSA Waste water treatment plant runs six anaerobic sludge digesters. They are used for primary and waste activated sludge digestion. After which, the sludge is sent for further dewatering and incineration. Operating equipment includes heat exchangers, circulating pumps, gas flow meters, compressors for gas recirculation, and two large gas compressors for plant fuel. Two waste gas burners burn excess methane.

Title V/Major Source Status

BIRD ISLAND STP is subject to Title V requirements. This determination is based on the following information:

The Buffalo Sewer Authority is major for Nitrogen Oxide and Carbon Monoxide emissions. The majority of the emissions are produced by the three sewage sludge incinerators, auxiliary boilers and digester flares.

Program Applicability

The following chart summarizes the applicability of BIRD ISLAND STP with regards to the principal air pollution regulatory programs:

Regulatory Program	Applicability
PSD	NO
NSR (non-attainment)	NO
NESHAP (40 CFR Part 61)	YES
NESHAP (MACT - 40 CFR Part 63)	NO

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NSPS	YES
TITLE IV	NO
TITLE V	YES
TITLE VI	NO
RACT	YES
SIP	YES

NOTES:

PSD Prevention of Significant Deterioration (40 CFR 52) - requirements which pertain to major stationary sources located in areas which are in attainment of National Ambient Air Quality Standards (NAAQS) for specified pollutants.

NSR New Source Review (6 NYCRR Part 231) - requirements which pertain to major stationary sources located in areas which are in non-attainment of National Ambient Air Quality Standards (NAAQS) for specified pollutants.

NESHAP National Emission Standards for Hazardous Air Pollutants (40 CFR 61) - contaminant and source specific emission standards established prior to the Clean Air Act Amendments of 1990 (CAAA) which were developed for 9 air contaminants (inorganic arsenic, radon, benzene, vinyl chloride, asbestos, mercury, beryllium, radionuclides, and volatile HAP's)

MACT Maximum Achievable Control Technology (40 CFR 63) - contaminant and source specific emission standards established by the 1990 CAAA. Under Section 112 of the CAAA, the US EPA is required to develop and promulgate emissions standards for new and existing sources. The standards are to be based on the best demonstrated control technology and practices in the regulated industry, otherwise known as MACT. The corresponding regulations apply to specific source types and contaminants.

NSPS New Source Performance Standards (40 CFR 60) - standards of performance for specific stationary source categories developed by the US EPA under Section 111 of the CAAA. The standards apply only to those stationary sources which have been constructed or modified after the regulations have been proposed by publication in the Federal Register and only to the specific contaminant(s) listed in the regulation.

Title IV Acid Rain Control Program (40 CFR 72 thru 78) - regulations which mandate the implementation of the acid rain control program for large stationary combustion facilities.

Title VI Stratospheric Ozone Protection (40 CFR 82, Subparts A thru G) - federal requirements that apply to sources which use a minimum quantity of CFC's (chlorofluorocarbons),

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HCFC's(hydrofluorocarbons)or other ozone depleting substances or regulated substitute substances in equipment such as air conditioners, refrigeration equipment or motor vehicle air conditioners or appliances.

RACT Reasonably Available Control Technology (6 NYCRR Parts 212.10, 226, 227-2, 228, 229, 230, 232, 233, 234, 235, 236) - the lowest emission limit that a specific source is capable of meeting by application of control technology that is reasonably available, considering technological and economic feasibility. RACT is a control strategy used to limit emissions of VOC's and NOx for the purpose of attaining the air quality standard for ozone. The term as it is used in the above table refers to those state air pollution control regulations which specifically regulate VOC and NOx emissions.

SIP State Implementation Plan (40 CFR 52, Subpart HH) - as per the CAAA, all states are empowered and required to devise the specific combination of controls that, when implemented, will bring about attainment of ambient air quality standards established by the federal government and the individual state. This specific combination of measures is referred to as the SIP. The term here refers to those state regulations that are approved to be included in the SIP and thus are considered federally enforceable.

Compliance Status

Facility is in compliance with all requirements

SIC Codes

SIC or Standard Industrial Classification code is an industrial code developed by the federal Office of Management and Budget for use, among other things, in the classification of establishments by the type of activity in which they are engaged. Each operating establishment is assigned an industry code on the basis of its primary activity, which is determined by its principal product or group of products produced or distributed, or services rendered. Larger facilities typically have more than one SIC code.

SIC Code	Description
4952	SEWERAGE SYSTEMS

SCC Codes

SCC or Source Classification Code is a code developed and used by the USEPA to categorize processes which result in air emissions for the purpose of assessing emission factor information. Each SCC represents a unique process or function within a source category logically associated with a point of air pollution emissions. Any operation that causes air pollution can be represented by one or more SCC's.

SCC Code	Description
1-03-006-02	EXTERNAL COMBUSTION BOILERS - COMMERCIAL/INDUSTRIAL COMMERCIAL/INSTITUTIONAL BOILER - NATURAL GAS

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3-90-006-89	10-100 MMBtu/Hr IN-PROCESS FUEL USE INDUSTRIAL PROCESSES - IN-PROCESS FUEL USE General
5-01-007-89	SOLID WASTE DISPOSAL - GOVERNMENT SOLID WASTE DISPOSAL: GOVERNMENT - SEWAGE TREATMENT SLUDGE DIGESTER GAS FLARE
5-03-005-15	SOLID WASTE DISPOSAL - INDUSTRIAL SOLID WASTE DISPOSAL: INDUSTRIAL - INCINERATION SEWAGE SLUDGE INCINERATOR: MULTIPLE HEARTH

Facility Emissions Summary

In the following table, the CAS No. or Chemical Abstract Series code is an identifier assigned to every chemical compound. [NOTE: Certain CAS No.'s contain a 'NY' designation within them. These are not true CAS No.'s but rather an identification which has been developed by the department to identify groups of contaminants which ordinary CAS No.'s do not do. As an example, volatile organic compounds or VOC's are identified collectively by the NY CAS No. 0NY998-00-0.] The PTE refers to the Potential to Emit. This is defined as the maximum capacity of a facility or air contaminant source to emit any air contaminant under its physical and operational design. Any physical or operational limitation on the capacity of the facility or air contamination source to emit any air contaminant, including air pollution control equipment and/or restrictions on the hours of operation, or on the type or amount or material combusted, stored, or processed, shall be treated as part of the design only if the limitation is contained in federally enforceable permit conditions. The PTE Range represents an emission range for a contaminant. Any PTE quantity that is displayed represents a facility-wide emission cap or limitation for that contaminant. If no PTE quantity is displayed, the PTE Range is provided to indicate the approximate magnitude of facility-wide emissions for the specified contaminant in terms of tons per year (tpy). The term 'HAP' refers to any of the hazardous air pollutants listed in section 112(b) of the Clean Air Act Amendments of 1990. Total emissions of all hazardous air pollutants are listed under the special NY CAS No. 0NY100-00-0. In addition, each individual hazardous air pollutant is also listed under its own specific CAS No. and is identified in the list below by the (HAP) designation.

Cas No.	Contaminant Name	PTE
Range		
000120-82-1	1, 2, 4-TRICHLOROBENZENE (HAP)	> 0 but < 10 tpy
000107-06-2	1, 2-DICHLOROETHANE (HAP)	> 0 but < 10 tpy
000109-86-4	2-METHOXYETHANOL (HAP)	> 0 but < 10 tpy
000062-53-3	ANILINE (HAP)	> 0 but < 10 tpy
007440-38-2	ARSENIC (HAP)	> 0 but < 10 tpy
007440-39-3	BARIUM	> 0 but < 2.5 tpy
000121-69-7	BENZENAMINE, N, N-DIMETHYL (HAP)	> 0 but < 10 tpy
000071-43-2	BENZENE (HAP)	> 0 but < 10 tpy
007440-41-7	BERYLLIUM (HAP)	> 0 but < 10 tpy
000117-81-7	BIS (2-ETHYLHEXYL) PHthalate (HAP)	> 0 but < 10 tpy
007440-43-9	CADMIUM (HAP)	> 0 but < 10 tpy
000630-08-0	CARBON MONOXIDE	>= 250 tpy
007782-50-5	CHLORINE (HAP)	> 0 but < 10 tpy
000067-66-3	CHLOROFORM (HAP)	> 0 but < 10 tpy
001308-38-9	CHROME (III) OXIDE (HAP)	> 0 but < 10 tpy

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007440-48-4	COBALT (HAP)	> 0 but < 10 tpy
007440-50-8	COPPER	> 0 but < 2.5 tpy
000075-09-2	DICHLOROMETHANE (HAP)	> 0 but < 10 tpy
000064-17-5	ETHYL ALCOHOL (ETHANOL)	> 0 but < 2.5 tpy
000100-41-4	ETHYLBENZENE (HAP)	> 0 but < 10 tpy
000050-00-0	FORMALDEHYDE (HAP)	> 0 but < 10 tpy
0NY100-00-0	HAP	>= 10 tpy but < 25 tpy
000110-54-3	HEXANE (HAP)	> 0 but < 10 tpy
007439-92-1	LEAD (HAP)	> 0 but < 10 tpy
007439-96-5	MANGANESE (HAP)	> 0 but < 10 tpy
007439-97-6	MERCURY (HAP)	> 0 but < 10 tpy
000067-56-1	METHYL ALCOHOL (HAP)	> 0 but < 10 tpy
007439-98-7	MOLYBDENUM (8CI9CI)	> 0 but < 2.5 tpy
000091-20-3	NAPHTHALENE (HAP)	> 0 but < 10 tpy
007440-02-0	NICKEL METAL AND INSOLUBLE COMPOUNDS (HAP)	> 0 but < 10 tpy
0NY210-00-0	OXIDES OF NITROGEN	>= 250 tpy
0NY075-00-0	PARTICULATES	>= 50 tpy but < 100 tpy
000127-18-4	PERCHLOROETHYLENE (HAP)	> 0 but < 10 tpy
000129-00-0	PYRENE (HAP)	> 0 but < 10 tpy
007782-49-2	SELENIUM (HAP)	> 0 but < 10 tpy
007446-09-5	SULFUR DIOXIDE	>= 10 tpy but < 25 tpy
000108-88-3	TOLUENE (HAP)	> 0 but < 10 tpy
000079-01-6	TRICHLOROETHYLENE (HAP)	> 0 but < 10 tpy
0NY998-10-0	UNSPECIATED VOC (EMISSION STATEMENT USE ONLY)	>= 25 tpy but < 40 tpy
007440-62-2	VANADIUM	> 0 but < 2.5 tpy
0NY998-00-0	VOC	>= 50 tpy but < 100 tpy
007440-66-6	ZINC	> 0 but < 2.5 tpy

NOTIFICATION OF GENERAL PERMITTEE OBLIGATIONS

Item A: Emergency Defense - 6NYCRR Part 201-1.5

An emergency constitutes an affirmative defense to an action brought for noncompliance with emissions limitations or permit conditions for all facilities in New York State.

(a) The affirmative defense of emergency shall be demonstrated through properly signed, contemporaneous operating logs, or other relevant evidence that:

- (1) An emergency occurred and that the facility owner and/or operator can identify the cause(s) of the emergency;
- (2) The equipment at the permitted facility causing the emergency was at the time being properly operated;
- (3) During the period of the emergency the facility owner and/or operator took all reasonable steps to minimize levels of emissions that exceeded the emission standards, or other requirements in the permit; and
- (4) The facility owner and/or operator notified the Department within two working days after the event occurred. This notice must contain a description of the emergency, any steps taken to mitigate emissions, and corrective actions taken.

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(b) In any enforcement proceeding, the facility owner and/or operator seeking to establish the occurrence of an emergency has the burden of proof.

(c) This provision is in addition to any emergency or upset provision contained in any applicable requirement.

Item B: Public Access to Recordkeeping for Title V Facilities - 6NYCRR Part 201-1.10(b)

The Department will make available to the public any permit application, compliance plan, permit, and monitoring and compliance certification report pursuant to Section 503(e) of the Act, except for information entitled to confidential treatment pursuant to 6NYCRR Part 616 - Public Access to records and Section 114(c) of the Act.

Item C: Timely Application for the Renewal of Title V Permits - 6 NYCRR Part 201-6.3(a)(4)

Owners and/or operators of facilities having an issued Title V permit shall submit a complete application at least 180 days, but not more than eighteen months, prior to the date of permit expiration for permit renewal purposes.

Item D: Certification by a Responsible Official - 6 NYCRR Part 201-6.3(d)(12)

Any application, form, report or compliance certification required to be submitted pursuant to the federally enforceable portions of this permit shall contain a certification of truth, accuracy and completeness by a responsible official. This certification shall state that based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate, and complete.

Item E: Requirement to Comply With All Conditions - 6 NYCRR Part 201-6.5(a)(2)

The permittee must comply with all conditions of the Title V facility permit. Any permit non-compliance constitutes a violation of the Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.

Item F: Permit Revocation, Modification, Reopening, Reissuance or Termination, and Associated Information Submission Requirements - 6 NYCRR Part 201-6.5(a)(3)

This permit may be modified, revoked, reopened and reissued, or terminated for cause. The filing of a request by the permittee for a

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permit modification, revocation and reissuance, or termination, or of a notification of planned changes or anticipated noncompliance does not stay any permit condition.

Item G: Cessation or Reduction of Permitted Activity Not a Defense - 6NYCRR Part 201-6.5(a)(5)

It shall not be a defense for a permittee in an enforcement action to claim that a cessation or reduction in the permitted activity would have been necessary in order to maintain compliance with the conditions of this permit.

Item H: Property Rights - 6 NYCRR Part 201-6.5(a)(6)

This permit does not convey any property rights of any sort or any exclusive privilege.

Item I: Severability - 6 NYCRR Part 201-6.5(a)(9)

If any provisions, parts or conditions of this permit are found to be invalid or are the subject of a challenge, the remainder of this permit shall continue to be valid.

Item J: Permit Shield - 6 NYCRR Part 201-6.5(g)

All permittees granted a Title V facility permit shall be covered under the protection of a permit shield, except as provided under 6 NYCRR Subpart 201-6. Compliance with the conditions of the permit shall be deemed compliance with any applicable requirements as of the date of permit issuance, provided that such applicable requirements are included and are specifically identified in the permit, or the Department, in acting on the permit application or revision, determines in writing that other requirements specifically identified are not applicable to the major stationary source, and the permit includes the determination or a concise summary thereof. Nothing herein shall preclude the Department from revising or revoking the permit pursuant to 6 NYCRR Part 621 or from exercising its summary abatement authority. Nothing in this permit shall alter or affect the following:

- i. The ability of the Department to seek to bring suit on behalf of the State of New York, or the Administrator to seek to bring suit on behalf of the United States, to immediately restrain any person causing or contributing to pollution presenting an imminent and substantial endangerment to public health, welfare or the environment to stop the emission of air pollutants causing or contributing to such pollution;

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- ii. The liability of a permittee of the Title V facility for any violation of applicable requirements prior to or at the time of permit issuance;
- iii. The applicable requirements of Title IV of the Act;
- iv. The ability of the Department or the Administrator to obtain information from the permittee concerning the ability to enter, inspect and monitor the facility.

Item K: Reopening for Cause - 6 NYCRR Part 201-6.5(i)

This Title V permit shall be reopened and revised under any of the following circumstances:

- i. If additional applicable requirements under the Act become applicable where this permit's remaining term is three or more years, a reopening shall be completed not later than 18 months after promulgation of the applicable requirement. No such reopening is required if the effective date of the requirement is later than the date on which this permit is due to expire, unless the original permit or any of its terms and conditions has been extended by the Department pursuant to the provisions of Part 201-6.7 and Part 621.
- ii. The Department or the Administrator determines that the permit contains a material mistake or that inaccurate statements were made in establishing the emissions standards or other terms or conditions of the permit.
- iii. The Department or the Administrator determines that the Title V permit must be revised or reopened to assure compliance with applicable requirements.
- iv. If the permitted facility is an "affected source" subject to the requirements of Title IV of the Act, and additional requirements (including excess emissions requirements) become applicable. Upon approval by the Administrator, excess emissions offset plans shall be deemed to be incorporated into the permit.

Proceedings to reopen and issue Title V facility permits shall follow the same procedures as apply to initial permit issuance but shall affect only those parts of the permit for which cause to reopen exists.

Reopenings shall not be initiated before a notice of such intent is

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provided to the facility by the Department at least thirty days in advance of the date that the permit is to be reopened, except that the Department may provide a shorter time period in the case of an emergency.

Item L: Permit Exclusion - ECL 19-0305

The issuance of this permit by the Department and the receipt thereof by the Applicant does not and shall not be construed as barring, diminishing, adjudicating or in any way affecting any legal, administrative or equitable rights or claims, actions, suits, causes of action or demands whatsoever that the Department may have against the Applicant for violations based on facts and circumstances alleged to have occurred or existed prior to the effective date of this permit, including, but not limited to, any enforcement action authorized pursuant to the provisions of applicable federal law, the Environmental Conservation Law of the State of New York (ECL) and Chapter III of the Official Compilation of the Codes, Rules and Regulations of the State of New York (NYCRR). The issuance of this permit also shall not in any way affect pending or future enforcement actions under the Clean Air Act brought by the United States or any person.

Item M: Federally Enforceable Requirements - 40 CFR 70.6(b)

All terms and conditions in this permit required by the Act or any applicable requirement, including any provisions designed to limit a facility's potential to emit, are enforceable by the Administrator and citizens under the Act. The Department has, in this permit, specifically designated any terms and conditions that are not required under the Act or under any of its applicable requirements as being enforceable under only state regulations.

NOTIFICATION OF GENERAL PERMITTEE OBLIGATIONS

Item A: General Provisions for State Enforceable Permit Terms and Condition - 6 NYCRR Part 201-5

Any person who owns and/or operates stationary sources shall operate and maintain all emission units and any required emission control devices in compliance with all applicable Parts of this Chapter and existing laws, and shall operate the facility in accordance with all criteria, emission limits, terms, conditions, and standards in this permit. Failure of such person to properly operate and maintain the effectiveness of such emission units and emission control devices may be sufficient reason for the Department to revoke or deny a permit.

The owner or operator of the permitted facility must maintain all required records on-site for a period of five years and make them

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available to representatives of the Department upon request. Department representatives must be granted access to any facility regulated by this Subpart, during normal operating hours, for the purpose of determining compliance with this and any other state and federal air pollution control requirements, regulations or law.

Regulatory Analysis

Condition

Facility/EU/EP/Process/ES

FACILITY	ECL 19-0301	Powers and Duties of the Department with respect to air pollution control	46
U-00002/-/INC	40CFR 60-0.152 (a) (1)	Standards of Performance for Sewage Treatment Plants - standard for particulate matter	35
U-00002	40CFR 60-0.152 (a) (2)	Standards of Performance for Sewage Treatment Plants - standard for particulate matter	31
U-00002/-/INC	40CFR 60-0.153 (a) (1)	Standards of Performance for Sewage Treatment Plants - monitoring of operations	36
U-00002/-/INC	40CFR 60-0.153 (a) (2)	Standards of Performance for Sewage Treatment Plants - monitoring of operations	37
U-00002/-/INC	40CFR 60-0.153 (b) (1)	Standards of Performance for Sewage Treatment Plants - monitoring of scrubber pressure drop.	38
U-00002/-/INC	40CFR 60-0.153 (b) (2)	Standards of Performance for Sewage Treatment Plants - monitoring of exhaust gas oxygen content.	39
U-00002/-/INC	40CFR 60-0.155 (a) (1) (i)	Standards of Performance for Sewage Treatment Plants - test methods and procedures	40
U-00002/-/INC	40CFR 60-0.155 (a) (2)	Standards of Performance for Sewage Treatment Plants - test methods and procedures	41
U-00002/-/INC	40CFR 61-C.32 (a)	Beryllium: extraction plants, ceramic plants, foundries, incinerators, propellant plants, machine shops-emission standard	42
U-00002/-/INC	40CFR 61-E.50	Standard for Mercury: Mercury Ore Processing, chlorine gas production, and sludge incineration	43
U-00002/-/INC	40CFR 64	COMPLIANCE ASSURANCE	44

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Applicability Discussion:

Mandatory Requirements: The following facility-wide regulations are included in all Title V permits:

ECL 19-301.

This section of the Environmental Conservation Law establishes the powers and duties assigned to the Department with regard to administering the air pollution control program for New York State.

6NYCRR Part 200-.6

Acceptable ambient air quality - prohibits contravention of ambient air quality standards without mitigating measures

6NYCRR Part 200-.7

Anyone owning or operating an air contamination source which is equipped with an emission control device must operate the control consistent with ordinary and necessary practices, standards and procedures, as per manufacturer's specifications and keep it in a satisfactory state of maintenance and repair so that it operates effectively

6NYCRR Part 201-1.4

This regulation specifies the actions and recordkeeping and reporting requirements for any violation of an applicable state enforceable emission standard that results from a necessary scheduled equipment maintenance, start-up, shutdown, malfunction or upset in the event that these are unavoidable.

6NYCRR Part 201-1.7

Requires the recycle and salvage of collected air contaminants where practical

6NYCRR Part 201-1.8

Prohibits the reintroduction of collected air contaminants to the outside air

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6NYCRR Part 201-3.2(a)

An owner and/or operator of an exempt emission source or unit may be required to certify that it operates within the specific criteria described in this Subpart. All required records must be maintained on-site for a period of 5 years and made available to department representatives upon request. In addition, department representatives must be granted access to any facility which contains exempt emission sources or units, during normal operating hours, for the purpose of determining compliance with this and any other state and federal air pollution control requirements, regulations, or law.

6NYCRR Part 201-3.3(a)

The owner and/or operator of a trivial emission source or unit may be required to certify that it operates within the specific criteria described in this Subpart. All required records must be maintained on-site for a period of 5 years and made available to department representatives upon request. In addition, department representatives must be granted access to any facility which contains trivial emission sources or units subject to this Subpart, during normal operating hours, for the purpose of determining compliance with this and any other state and federal air pollution control requirements, regulations, or law.

6NYCRR Part 201-5.3(b)

Lists those contaminants subject to contaminant specific requirements

6NYCRR Part 201-6

This regulation applies to those terms and conditions which are subject to Title V permitting. It establishes the applicability criteria for Title V permits, the information to be included in all Title V permit applications as well as the permit content and terms of permit issuance. This rule also specifies the compliance, monitoring, recordkeeping, reporting, fee, and procedural requirements that need to be met to obtain a Title V permit, modify the permit and demonstrate conformity with applicable requirements as listed in the Title V permit. For permitting purposes, this rule specifies the need to identify and describe all emission units, processes and products in the permit application as well as providing the Department the authority to include this and any other information that it deems necessary to determine the compliance status of the facility.

6NYCRR 201-6.5(a)(4)

This mandatory requirement applies to all Title V facilities. It requires the permittee to provide information that the Department may request in writing, within a reasonable time, in order to determine whether cause exists for modifying, revoking and reissuing, or terminating the permit or to determine compliance with the permit. The request may include copies of records required to be kept by the permit.

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6NYCRR 201-6.5(a)(7)

This is a mandatory condition that requires the owner or operator of a facility subject to Title V requirements to pay all applicable fees associated with the emissions from their facility.

6NYCRR 201-6.5(a)(8)

This is a mandatory condition for all facilities subject to Title V requirements. It allows the Department to inspect the facility to determine compliance with this permit, including copying records, sampling and monitoring, as necessary.

6NYCRR Part 201-6.5(c)

This requirement specifies, in general terms, what information must be contained in any required compliance monitoring records and reports. This includes the date, time and place of any sampling, measurements and analyses; who performed the analyses; analytical techniques and methods used as well as any required QA/QC procedures; results of the analyses; the operating conditions at the time of sampling or measurement and the identification of any permit deviations. All such reports must also be certified by the designated responsible official of the facility.

6NYCRR Part 201-6.5(c)(2)

This requirement specifies that all compliance monitoring and recordkeeping is to be conducted according to the terms and conditions of the permit and follow all QA requirements found in applicable regulations. It also requires monitoring records and supporting information to be retained for at least 5 years from the time of sampling, measurement, report or application. Support information is defined as including all calibration and maintenance records and all original strip-chart recordings for continuous monitoring instrumentation, and copies of all reports required by the permit.

6NYCRR Part 201-6.5(c)(3)

This regulation specifies that the permit incorporate all reporting requirements associated with an applicable federal rule, the submittal of any required monitoring reports at least every 6 months, and the notification and reporting of permit deviations and incidences of noncompliance stating the probable cause of such deviations, and any corrective actions or preventive measures taken.

6NYCRR Part 201-6.5(c)(3)(ii)

This regulation specifies any reporting requirements incorporated into the permit must include provisions regarding the notification and reporting of permit deviations and incidences of noncompliance stating the probable cause of such deviations, and any corrective actions or preventive measures taken.

6NYCRR 201-6.5(d)(5)

This condition applies to every Title V facility subject to a compliance schedule. It requires that reports, detailing the status of progress on achieving compliance with emission standards, be submitted semiannually.

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6NYCRR Part 201-6.5(e)

Sets forth the general requirements for compliance certification content; specifies an annual submittal frequency; and identifies the EPA and appropriate regional office address where the reports are to be sent.

6NYCRR 201-6.5(f)(6)

This condition allows changes to be made at the facility, without modifying the permit, provided the changes do not cause an emission limit contained in this permit to be exceeded. The owner or operator of the facility must notify the Department of the change. It is applicable to all Title V permits which may be subject to an off permit change.

6NYCRR Part 201-6.5(g)

Permit Exclusion Provisions - specifies those actions, such as administrative orders, suits, claims for natural resource damages, etc that are not affected by the federally enforceable portion of the permit, unless they are specifically addressed by it.

6NYCRR Part 202-1.1

This regulation allows the department the discretion to require an emission test for the purpose of determining compliance. Furthermore, the cost of the test, including the preparation of the report are to be borne by the owner/operator of the source.

6NYCRR Part 202-2.1

Requires that emission statements shall be submitted on or before April 15th each year for emissions of the previous calendar year.

6NYCRR Part 202-2.5

This rule specifies that each facility required to submit an emission statement must retain a copy of the statement and supporting documentation for at least 5 years and must make the information available to department representatives.

6NYCRR Part 211-.2

This regulation prohibits any emissions of air contaminants to the outdoor atmosphere which may be detrimental to human, plant or animal life or to property, or which unreasonably interferes with the comfortable enjoyment of life or property regardless of the existence of any specific air quality standard or emission limit.

6 NYCRR Part 211.3

This condition requires that the opacity (i.e., the degree to which emissions other than water reduce the transmission of light) of the emissions from any air contamination source be less than 20 percent (six minute average) except for one continuous six-minute period per hour of not more than 57 percent.

6 NYCRR Part 215

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Prohibits open fires at industrial and commercial sites.

40 CFR Part 68.

This Part lists the regulated substances and their applicability thresholds and sets the requirements for stationary sources concerning the prevention of accidental releases of these substances.

40 CFR Part 82, Subpart F

Subpart F requires the reduction of emissions of class I and class II refrigerants to the lowest achievable level during the service, maintenance, repair, and disposal of appliances in accordance with section 608 of the Clean Air Act Amendments of 1990. This subpart applies to any person servicing, maintaining, or repairing appliances except for motor vehicle air conditioners. It also applies to persons disposing of appliances, including motor vehicle air conditioners, refrigerant reclaimers, appliance owners, and manufacturers of appliances and recycling and recovery equipment. Those individuals, operations, or activities affected by this rule, may be required to comply with specified disposal, recycling, or recovery practices, leak repair practices, recordkeeping and/or technician certification requirements.

Facility Specific Requirements

In addition to Title V, BIRD ISLAND STP has been determined to be subject to the following regulations:

40CFR 60-O.152 (a) (1)

This condition details the monitoring requirements for meeting the particulate emissions limit of 0.65 g/kg dry sludge input (1.30 lb/ton dry sludge input).

40CFR 60-O.152 (a) (2)

This condition states that particulate emissions may not exceed 20 percent opacity.

40CFR 60-O.153 (a) (1)

This condition describes the requirements for the flow measuring device used to monitor the amount of sludge charged to the incinerator. It requires the monitor to operate continuously (except as provided) and to be accurate to ± 5 percent

40CFR 60-O.153 (a) (2)

This condition requires access to the sludge flow so that samples may be obtained.

40CFR 60-O.153 (b) (1)

This condition requires a facility with an incinerator equipped with a wet scrubbing device to install, calibrate, maintain and operate a monitoring device that continuously measures and records the pressure drop of the gas flow through the wet scrubbing device.

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40CFR 60-O.153 (b) (2)

This condition requires the owner or operator of a sludge incinerator to install, calibrate, maintain and operate a monitoring device that continuously measures and records the oxygen content of the incinerator exhaust gas.

40CFR 60-O.155 (a) (1) (i)

This condition sets the reporting requirements for reporting of excessive emissions from wet scrubbers used on sludge incinerators.

40CFR 60-O.155 (a) (2)

This condition requires semiannual reporting of exceedences of the average oxygen content in the exhaust gas in a sludge incinerator.

40CFR 61-C.32 (a)

This regulation limits the emissions of Beryllium from sewage sludge incinerators to 10 grams over a 24 hour period. The amount of Beryllium in the sludge is very low and the facility easily meets this requirement. Monthly sampling of sludge for Beryllium will identify change and is a good indicator of compliance.

40CFR 61-E.50

40 CFR part 61.50, subpart E, National Emission Standard for Mercury, applies to several stationary sources including wastewater treatment plant sludge incinerators. Emissions of Mercury from sludge incinerators, sludge drying plants is limited to 3200 grams of mercury per 24-hour period. An initial stack test or sludge analysis is required to demonstrate compliance. Annual sampling of the sludge for mercury content is the method used to insure compliance there after.

40CFR 64

The federal Compliance Assurance Monitoring (CAM) rule, 40 CFR Part 64, requires monitoring of control device, capture system, and/or process parameters to provide a reasonable assurance of compliance with emission limitations or standards. It applies to emission units that use a control device to comply with certain standards and limitations and that have potential pre-control device emissions equal to or greater than a major source threshold.

Acid Rain program requirements; stratospheric ozone protection requirements; post-1990 New Source Performance Standards, Emission Guidelines, and National Emission Standards for Hazardous Air Pollutants; and some other limitations are exempt from CAM. However, many of the exempt requirements are subject to less stringent periodic monitoring under 40 CFR Part 70 and 6NYCRR Subpart 201-6.

6NYCRR 200 .3

No person shall make a false statement in connection with applications, plans, specifications and/or reports submitted pursuant to this Subchapter.

6NYCRR 212 .10

6 NYCRR part 212.10 regulates Nitrogen Oxide (NOx) and Volatile Organic Compound (VOC's)



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emissions at major facilities from general process exhaust emission sources. Reasonable Available Control Technology is required from sources emitting greater than 3 pounds per hour or 15 pounds per day (without control) for NOx or VOC emissions. The sludge incinerators and the digester flares are the sources subject to this rule. Operation of the after burner on the incinerators and flares on the digesters insures that the 81 % control (RACT) is met.

6NYCRR 212 .10 (c) (4) (i)

VOC removal efficiency greater than 81% is considered RACT.

6NYCRR 212 .4 (a)

This rule requires compliance with the degree of control specified in Tables 2, 3 and 4 for new (after July 1, 1973) process emission sources.

6NYCRR 227-2.4 (c) (1)

This regulation spells out the limits for Nitrogen Oxide emissions from major facilities. The Auxiliary boilers at this facility must meet 0.1 lbs/mmBtu or install low NOx burners. They are equipped with low NOx burners.

6NYCRR 227-2.4 (g)

This subdivision is meant to require RACT on a significant combustion source which has no RACT provisions. This includes those units which have been "exempted." Rather than treat a significant source that falls below the size cutoffs of other subdivisions in this section as requiring no control, if the unit emits over 3 lb/hr uncontrolled or more than 15 lb./day.

As an example, a 300 hp internal combustion engines which is uncontrolled is exempt from needing a permit update. However, this unit emits about 7 lb/hr. This unit is a significant source of NOx and should therefore have RACT applied.

Compliance Certification

Summary of monitoring activities at BIRD ISLAND STP:

Cond No.

Facility/EU/EP/Process/ES

U-00002/-/INC	intermittent emission testing	35
U-00002	record keeping/maintenance procedures	31
U-00002/-/INC	monitoring of process or control device	36
	parameters as surrogate	
U-00002/-/INC	monitoring of process or control device	38
	parameters as surrogate	
U-00002/-/INC	monitoring of process or control device	39
	parameters as surrogate	
U-00002/-/INC	record keeping/maintenance procedures	40
U-00002/-/INC	record keeping/maintenance procedures	41
U-00002/-/INC	monitoring of process or control device	42
	parameters as surrogate	
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	parameters as surrogate	
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FACILITY	record keeping/maintenance procedures	26
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FACILITY	record keeping/maintenance procedures	6
FACILITY	record keeping/maintenance procedures	7
FACILITY	monitoring of process or control device parameters as surrogate	28
U-00002/-/INC	monitoring of process or control device parameters as surrogate	34
U-00002/-/ASH	monitoring of process or control device parameters as surrogate	32
U-00002/-/BOI	intermittent emission testing	33
U-00003	monitoring of process or control device parameters as surrogate	45

Basis for Monitoring

BSA basis for monitoring

Following is a brief explanation or justification for each monitoring activity.

40 cfr 60.150, NSPS Subpart O

This is the stack test requirement to meet the 1.30 pounds of particulate per ton of sludge feed limit in the regulation. A stack test is being required per permit term to demonstrate compliance and set up surrogate monitoring conditions.

40 cfr 60.152(a)(2), NSPS subpart O

This portion of the regulation limits opacity from the incinerators. The condition spells out the requirement to observe the stack plume daily and how to proceed if opacity is noted.

40 cfr 60.153(a)(1), NSPS subpart O

This portion of the regulation requires the facility to measure volume of sludge fed to the incinerators. The limit is established during the stack test and is a parameter that prevents overcharging and subsequent exceedance of the particulate limit.

40 cfr 60.153(a)(2), NSPS subpart O

This portion of the regulation requires access to the sludge for sampling. Sampling of sludge is used to determine changes in the characteristics of the sludge which may lead to a particulate standard exceedance.

40 cfr 60.153(b)(1), NSPS subpart O

This portion of the regulation establishes the minimum differential pressure limit for the scrubbers. This is a surrogate monitoring condition which infers compliance with the particulate standard if appropriate differential water pressure is maintained.

40 cfr 60.153(b)(2), NSPS subpart O

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This portion of the regulation states the maximum oxygen limit in the incinerator exhaust gas. This is established during the stack test and insures proper combustion. Low oxygen levels reduce Nitrogen Oxide formation . This parameter is continuously monitored.

40 cfr 60.155(a)(1)(I), NSPS subpart O

This portion of the regulation specifies the reporting requirements for scrubber pressure drop.

40 cfr 60.155(a)(2), NSPS subpart O

This section of the regulation spells out the reporting requirements for excursions of the oxygen in stack limit.

40 cfr 61.32(a) NESHAP subpart C

This portion of the regulation limits Beryllium emissions from the incinerator. Sampling of sludge for Beryllium content is a surrogate method fo determining compliance instead of regular stack tests.

40 cfr 60.50, NESHAP subpart E

This regulation limits mercury emissions from the incinerator. . Sampling of sludge for Mercury content is a surrogate method fo determining compliance instead of regular stack tests.

40 cfr 64 Compliance Assurance monitoring

This regulation requires major sources of emissions prior to control to review the monitoring parameters and add additional conditions to insure proper operation of the control equipment. BSA submitted a CAM plan which detailed additional water pressure parameters for pumps serving the scrubbers. The CAM plan with the details of the limits is part of the permit under this condition.

6NYCRR part 212.10(c)(4)(I)

This regulation is included to establish an appropriate minimum afterburner temperature on the incinerators for the control of Hydrocarbons. The 40 cfr 503 regulations require this to be continuously monitored and is stated as such in this condition.

6NYCRR part 212.4(a)

This condition establishes the appropriate scrubber pressure limits for the scrubber on the ash handling system. The condition and limits insure compliance with the stack limit listed under subpart O

6NYCRR part 227-2.4(c)(1)

This regulation limits Nitrogen Oxide emissions from the 3 auxiliary boilers. Compliance is achieved by use of low Nox burners. A stack test to demonstrate compliance is also required under this

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condition.

6NYCRR part 227-2.4(g)

Digester gas from the digesters can be combusted in the auxiliary boilers, combusted in the afterburner or flared to destroy hydrocarbons. This condition requires that if the flare is to be used that it is continuously lit.